43.41

3rd Councilmanic District Emerson Farms & Company

IN RE: PETITION FOR SPECIAL HEARING N/S Greenspring Valley Road, 1150' W of the c/l of Falls Road \* DEPUTY ZONING COMMISSIONER \* OF BALTIMORE COUNTY \* Case No. 89-171-SPH \* \* \* \* \* \* \* \* \* \*

## FINDINGS OF FACT AND CONCLUSIONS OF LAW

The Petitioner herein requests a special hearing to approve and confirm the nonconforming use of seven (7) historic dwellings, and approve and determine the owners' right to separately convey the existing residential units through the use of a homeowners or condominium association, all as more particularly described in Petitioner's Exhibit 1.

At the hearing held on November 9, 1988, the Petitioner, by Richard A. Moore, General Partner, appeared, testified and was represented by Stephen J. Nolan, Esquire. Also appearing on behalf of the Petition were: W. James Howard, Thomas W. Greene, J. M. Dryden Hall, Jr., Jack Dillon, Office of Planning and Zoning, A. D. McComas Executive Director of the Falls Road Community Association, Lisa Keir, Executive Director of the Valleys Planning Council, and Eugene F. Raphel, Civil Engineer. Phyllis Friedman appeared on behalf of People's Counsel for Baltimore County. There were no Protestants.

At the initial hearing held on November 9, 1988 testimony indicated that the subject property consisted of 2.602 acres of a 7.00 acre parcel hnown as Tract "A" as depicted on Petitioner's Exhibit 1. Thereafter, at the hearing held on January 7, 1991, the property was amended to consist of the entire 7.00-acre parcel as depicted on Petitioner's Exhibit 9. Said property, zoned R.C. 2, is located on the west side of Greenspring

(Laws of Md., 1943, ch. 877). The first regulations were adopted and took effect on January 2, 1945. See Kahl v. Cons. Gas Elec. Light. and Pwr. Co., 191 Md. 249, 254, 60 A.2d 754 (1948); Calhoun v. County Board of Appeals, 262 Md. 265, 277 A.2d 589 (1971).

Section II of those regulations created seven zones, four being residential, one commercial, and two industrial. See McKemy v. Baltimore County, Md., 39 Md. App. 257, 385 A.2d 96 (1978).

Those original regulations provided for nonconforming uses. The statute read as follows:

> "A lawful nonconforming use existing on the effective date of the adoption of these regulations may continue, provided, however, upon any change from such nonconforming use to a conforming use, or any attempt to change from such nonconforming use to a different nonconforming use or any discontinuance of such nonconforming use for a period of one year, or in case a nonconforming structure shall be damaged by fire or otherwise to the extent of seventy-five (75%) percent of its value, the right to continue to resume such nonconforming use shall terminate, provided, however, that any such lawful nonconforming use may be extended or enlarged to an extent not more than once again the area of the land used in the original nonconforming use." Section XI, 1945, B.C.Z.R.

Baltimore County adopted a new set of comprehensive zoning regulations on March 30, 1955. The issue of nonconforming uses are dealt with in Section 104 of those regulations. The Section then read:

> "104.1 - A lawful nonconforming use existing on the effective date of the adoption of these regulations may continue; provided that upon any change from such nonconforming use to any other use whatsoever, or any abandonment or discontinuance of such nonconforming use for a period of one year or more, or in case any nonconforming business or manufacturing structure shall be damaged by fire or other casualty to the extent of seventy-five (75%) percent of its replacement cost at the time of such loss, the right to continue or resume such nonconforming use shall terminate. No nonconforming building or structure and no nonconforming use of a building, structure, or parcel

> > - 5-

Valley Road north of Falls Road and is improved with three buildings containing seven dwelling units. Testimony indicated Petitioner is desirous of establishing the nonconforming use of the subject dwelling units to insure the historic preservation of the dwellings and to keep the development of the property consistent with its rural character and the preservation of Greenspring Valley. Testimony indicated Petitioner purchased Tracts A and B of the development known as Brooklandwood in 1976 were occupied by tenants and used as seven single family dwellings. Mr. Moore testified that he was informed the units were constructed prior to the 1900s. Testimony indicated the buildings, although occupied at the time of Petitioner's purchase, were in varying stages of disrepair requiring anywhere from merely cosmetic improvements to rewiring and roofing. Mr. Moore testified that since his purchase of the property, the seven dwelling units have been rented as residential units and occupied continuously and without interruption. He testified that the Petitioner originally filed a request during the comprehensive map rezoning process, to rezone the property to D.R. 1 (Issue No. 3-306). However, after discussions with the Office of Planning and Zoning and neighborhood community associations, Petitioner felt the pursuit of the instant Petition was more appropriate and in keeping with the spirit and intent of the zoning regulations and character of the neighborhood.

Mr. Howard testified that he grew up one mile west of the subject property and that he was familiar with the dwelling units as he rode his bicycle through the area on numerous occasions prior to 1945. He testified that he lived in Unit No. 5 in 1957 for three years. Mr. Howard indicated that to the best of his knowledge, the seven dwelling units have been used

or land shall hereafter be extended more than 25% of

1976 by Bill No. 18-76. The current effective regulation reads as follows:

"A nonconforming use (as defined in Section 101) may

continue except as otherwise specifically provided in

these Regulations; provided that upon any change from

such nonconforming use to any other use whatsoever, or

any abandonment or discontinuance of such nonconform-

ing use for a period of one year or more, or in case

any nonconforming business or manufacturing structure

shall be damaged by fire or other casualty to the

extent of seventy-five (75%) percent of its replace-

ment cost at the time of such loss, the right to con-

tinue or resume such nonconforming use shall termi-

nate. No nonconforming building or structure and no

nonconforming use of a building, structure, or parcel

of land shall hereafter be extended more than 25% of

the ground floor area of buildings so used (B.C.Z.R.,

nonconforming residential use of the seven units predating 1945, a noncon-

forming use has been established since the mid 1970s when the 7.00-acre

parcel was created pursuant to the then existing RDP regulations which

predated the RC zoning regulations. The uncontradicted testimony in this

case indicated that the seven dwelling units on the 7.00-acre parcel were

permitted as of right from a density standpoint and were occupied prior to

parcel, the public hearings held, the testimony presented regarding the

the units, it is my opinion the spirit and intent of the zoning regulations

have been met and Petitioner has sufficiently established a nonconforming

longstanding use of the units for residences, and the historic value of

Petitioner argued if the testimony was insufficient to find a

In view of the Petitioners having reestablished the 7.00 acre

1955; Bill No. 18, 1976)."

the establishment of the R.C. zoning classification.

Section 104.1 was changed to its current language on March 15,

the ground floor area of Luildings so used."

continuously and without interruption as seven separate and distinct single family residential dwelling units since approximately 1944.

Mr. Thomas Greene was called and testified that he lived in two of the units from 1963 until approximately 1969. He indicated that during that time, all seven units were used continuously as separate and distinct residential units.

Mr. Dillon, a Senior Planner with the Office of Planning and Zoning, testified that as a result of Petitioner's request for a change in zoning classification this past mapping cycle, his office investigated alternative means of preserving the historic buildings and accomplishing same in a manner that would be economically feasible for Petitioner and/or future owners. He testified that after reviewing the matter, it became quickly apparent that the buildings had been in existence prior to 1944. He testified it was his feeling that the request was in keeping with the spirit and intent of the zoning regulations and character of adjoining properties. In Mr. Dillon's opinion, the keeping of the land intact by a condominium or homeowners' association was appropriate.

Mr. Raphel, a registered professional land surveyor for the past 30 years, identified the plat marked Petitioner's Exhibit 9 as a fair and accurate representation of the property. He testified as to the character of the area and indicated that the limited common elements of the subject property as conveyed with the seven houses would consist of approximately 0.96 acres, leaving the remaining acreage of the 7.00-acre parcel as land that would be held in common by the owners of the seven dwelling units.

Mr. McComas, Executive Director of the Falls Road Community Association, and Lisa Keir, then Executive Director of the Valleys Planning Council, testified that their respective associations were in favor of

Petitioner's request and felt that the relief proposed was appropriate due to the established nonconforming use of the property and such use as being in keeping with the rural character of the surrounding area.

Subsequent to the hearing, by letter dated November 25, 1988, People's Counsel presented a brief discussion of the law on nonconforming Thereafter, an opportunity was provided People's Counsel and Petitioner's counsel to meet regarding the issues raised. After notifying all individuals who appeared at the first hearing, a public hearing was scheduled on January 7, 1991 at which time Richard Moore, Stephen J. Nolan Esquire, and Phyllis Friedman, Esquire, appeared. Counsel agreed that, provided the 7.00 acre parcel known as Tract A of Brooklandwood was left intact, the establishment of the subject property as a nonconforming use for seven dwelling units was permitted pursuant to the regulations existing, as codified in Bill No. 100, Section 1A00 -- R.D.P. Zones (Rural: Deferred-Planning). A review of the development plan indicated approval of the 7.00 acre parcel.

The first issue to be examined is whether or not the property enjoys a nonconforming status.

Zoning came officially to Baltimore County on January 2, 1945, when, pursuant to previous authorization by the General Assembly, the County Commissioners adopted a comprehensive set of zoning regulations.

The Commissioners were first authorized to adopt comprehensive planning and zoning regulations in 1939 (Laws of Maryland, 1939, ch. 715). At the next biennial session of the General Assembly, this authorization was repealed, and a new authorization was enacted (Laws of Md., 1941, ch. 247). Before any such regulations were issued, the Legislature authorized the Commissioners to make special exceptions to the regulations

finding in this case is limited to the evidence and factors presented and is not intended to set a precedent.

The next issue to be examined is whether or not there has been a change in the use of the subject property, and/or whether the proposed establishment of seven condominium units constitutes a change. Petitioners presented the condominium documents to People's Counsel for review and all documents will be reviewed and filed as required by State and local law. A determination must be made as to whether or not the proposed change is a different use, and therefore, breaks the continued nature of the non-conforming use. If the change in use is found to be different than the original use, the current use of the property shall not be considered non-conforming. See McKemy v. Baltimore County, Md., 39 Md. App.257, 385 A2d. 96 (1978).

When the claimed non-conforming use has changed, or expanded, then it must be determined whether or not the current use represents a permissible intensification of the original use or an actual change from the prior legal use. In order to decide whether or not the current activity is within the scope of the non-conforming use, the Zoning Commissioner should consider the following factors:

> "(a) To what extent does the current use of these lots reflect the nature and purpose of the original non-conforming use;

ner of utilizing the original non-conforming use or does it constitute a use different in character, nature, and kind;

(b) Is the current use merely a different man-

(c) Does the current use have a substantially different effect upon the neighborhood;

(d) Is the current use a "drastic enlargement or extension" of the original non-conforming use."

There has been no evidence that the proposed request would result in a use different in character, nature, kind, or an enlargement or improper extension of the subject nonconforming use.

Testimony presented indicated that the use of the dwellings would not change but title to each unit transferred so that the dwelling units would be held through a condominium association. All parties agree this is a case of first impression in Baltimore County. It is the opinion of the Deputy Zoning Commissioner the B.C.Z.R. regulations are clear that the issue in a nonconforming use case is the use of the land, not how it is titled. The change of ownership to a condominium arrangement does not terminate a right of nonconforming use. See Anderson, American Law of Zoning, Section 6.40.

At the hearing the issue was discussed as to whether Petitioner had the right to tear down and rebuild seven new residential units. This issue, while briefly examined here, will not be decided as it was not part of the relief requested in the Petition for Special Hearing.

Section 104.1 as set forth above makes clear that "...if any nonconforming business or manufacturing structure shall be damaged by fire or casualty to the extent of seventy-five percent (75%) of its replacement cost at the time of such loss, the right to continue or resume such nonconforming use shall terminate..." (emphasis added). This is distinguishable from the original regulations which provided for the termination of the nonconforming use. Looking further in the B.C.Z.R., it is apparent that Section 305 would control the regulations. Section 305 states as follows:

> "In case of complete or partial casualty loss by fire, windstorm, flood, or otherwise of an existing dwelling that does not comply with height and/or area requirements of the zone in which it is located, such dwelling

McKemy v. Baltimore County, Md., Supra.

- 7-

use of the seven historic dwellings as seven single family dwellings. The

- 8-

NEWTON A. WILLIAMS WILLIAM M. HESSON, JR. THOMAS J. RENNER WILLIAM P. ENGLEHART, J STEPHEN J. NOLAN . ROBERT L. HANLEY, JR. STEPHEN M. SCHENNIN DOUGLAS L. BURGESS ROBERT E. CAHILL, JR. LOUIS G. CLOSE, II E. BRUCE JONES . .

ALSO ADMITTED IN D.C.

HAND DELIVERY Honorable Ann M. Nastarowicz Deputy Zoning Commissioner

County Office Building Towson, Maryland 21204 RE: Case No.: 89-171-SPH Emerson Farms & Company Petitioner

Supplement to Proposed Restrictions Dear Commissioner Nastarowicz:

After my client, Mr. Richard Moore, received his copy of my January 9 letter addressed to you (copy enclosed), he reminded me that during last Monday's hearing there was a brief discussion concerning the possibility of minor alterations to the subject buildings.

LAW OFFICES

NOLAN, PLUMHOFF & WILLIAMS

CHARTERET

SUITE 700, COURT TOWERS

210 WEST PENNSYLVANIA AVENUE

Towson, Maryland 21204-5340

(30)) 823-7800

TELEFAX: (301) 296-2765

January 14, 1991

JAMES D. NOLAN

J. EARLE PLUMHOFF (1940-1988)

RALPH E. DEITZ

ZONING OFFICE

Specifically, Mr. Moore mentioned at the hearing the example of the substitution of compatible brick materials in lieu of some existing concrete pads and concrete block areas.

Therefore, our client desires to propose the following revised "Alteration and Repairs" provision in lieu of the Section 10b language delivered to you on January 10:

Section 10b. Alteration and Repairs of Condominium Units.

With the exception of restorative work and minor improvements which Developer may make, no Condominium Unit Owner may make any changes in any Condominium Unit or the area included in any Condominium Unit or in any Limited Common Element if such change results in a material change in the exterior appearance or historical character of the Condominium Unit or the Limited Common Elements; provided, however, that material changes may be made after the proposed changes have been submitted in advance to, and approved by, the Baltimore County Landmark Preservation Commission or its duly authorized designee or assigns.

Honorable Ann M. Nastarowicz January 9, 1991 Page two

> a. For so long as Developer owns the property or it is engaged in sales of Condominium Units, Developer shall have the sole and absolute right to amend this Declaration so as to:

i. make non-material changes; ii. satisfy the requirements of any government, governmental agency or

Mortgagee; iii. relocate boundary lines between the Common Areas and any unit or units, provided however, that such relocation does not materially and adversely affect any Owner other than Declarant and that such relocation does not violate Sections 10b and 10g of this Declaration and that such relocation is reflected in an approved site plan of all or any part of the development/property.

Also enclosed is a Lexis copy of a New York case to which Ms. Friedman referred, North Fork Motel. Inc. v. Grigonis, 93 A.D. 2d 883; 461 N.Y.S. 2d 414 (1983). In that case, the Court determined that a mere change in the type of ownership to a condominium form does not result in the destruction of a valid existing nonconforming use, citing Miami Beach v. Arlen King Cole Condominium Assoc. 302 So. 2d 777 (Fla.); and Graham Ct. Assoc, v. Town of Chapel Hill, 53 NC App. 543.

You had indicated that it would not be necessary to file a hearing memorandum. Nevertheless, if there is any additional information which you desire, please let me know.

We wish to thank you and People's Counsel for assisting us with this important matter which will serve to promote the preservation of these historic Greenspring Valley buildings.

> Very truly yours, Steve Nolan Stephen J. Nolan

SJN/mao

enclosure

CC: Phyllis Friedman People's Counsel

Mr. Richard A. Moore

Honorable Ann M. Nastarowicz January 14, 1991 Page Two

Based upon the discussions at the hearing, we believe that this revised language is more appropriate for inclusion in the rezoning order.

Thank you for your continued assistance.

Very truly yours, Steve Nolan

Stephen J. Nolan

SJN/caw

Enclosure

cc: Phyllis Cole Friedman People's Counsel (by hand delivery)

> Mr. Richard A. Moore (by facsimile transmission)

> > LEVEL 1 - 8 OF 8 CASES

NORTH FORK MOTEL, INC; Respondent, v CHARLES GRIGONIS, JR., et al., Constituting the Zoning Board of Appeals of the Town of Southold, et al., Appellants.

SECOND DEPARTMENT

93 A.D.2d 883; 461 N.Y.S.2d 414

April 25, 1983

OPINION: In a CPLR article 78 proceeding, the appeal is from a judgment of the Supreme Court, Suffolk County (Gerard, J.), entered July 1, 1982, which annulled determinations of building inspectors George H. Fisher and Edward F. Hinderman, dated February 13, 1980 and December 22, 1980, respectively, and a determination of the Zoning Board of Appeals of the Town of Southold, dated June 25, 1981, which denied petitioner's applications for permission to change the form of ownership of certain premises. Judgment affirmed, without costs or disbursements. zoning ordinances cannot be employed by a municipality to exclude condominiums or discriminate against the condominium form of ownership, for it is use rather than form of ownership that is the proper concern and focus of zoning and planning regulations (see Town Law, 8 261; Maplewood Vil. Tenants Assn. v Maplewood Vil., 116 NJ Super 372; Bridge Park Co. v Borough of

93 A.D.2d 883; 461 N.Y.S.2d 414

Highland Park, 113 NJ Super 219). Nor does the mere change in the type of ownership result in the destruction of a valid existing nonconforming use (see City of Miami Beach v Arlen King Cole Condominium Assn., 302 So 2d 777 [Fla]; Graham Ct. Assoc. v Town Council of Town of Chapel Hill, 53 NC App 543). Accordingly, Special Term correctly concluded that the conversion of ownership of the subject property from a corporate form to a condominium form is not violative of the zoning ordinance of the town of Southold, provided the property's present use as a motel remains unchanged. Mangano, J.P., Gibbons, Bracken and Niehoff, JJ., concur.

> 89-171-5PH CERTIFICATE OF POSTING ZONING CEPARTMENT OF BALTIMORE COUNTY

Date of Posting December 17, 1990. Emerson Farms and Company Date of return December 20, 1990 Amber of Signet

NEWTON A. WILLIAMS WILLIAM M. HESSON, JR.4 THOMAS J. RENNER WILLIAM P. ENGLEHART, JR. ROBERT L. HANLEY, JR. ROBERT S. GLUSHAKOV OUGLAS L. BURGESS ROBERT E. CAHILL, JR

Ms. Phyllis Friedman

LOUIS G. CLOSE, III

E. BRUCE JONES \* \*

\*ALSO ADMITTED IN D.C.

ALSG ADMITTED IN HEW JERSEY

KERA I. KOSTUN

Dear Ms. Friedman:

County Office Building

Towson, Maryland 21204

111 West Chesapeake Avenue

People's Counsel

Enclosed please find proposed drafts of the following:

LAW OFFICES

NOLAN, PLUMHOFF & WILLIAMS

CHARTERED

SUITE 700, COURT TOWERS

210 WEST PENNSYLVANIA AVENUE

TOWSON, MARYLAND 21204 • 5340

(30) 823-7800

January 11, 1991

TELEFAX: (301) 296-2765

Index to By-Laws of <u>The Emerson Farms Condominiums</u>;

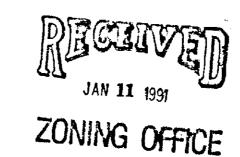
2. Index for Condominium Declaration for The Emerson

Please feel free to contact Robert Glushakow if you have any questions.

> Sincerely yours, Carolyn Bleman Carolyn Brennan

CB/caw Enclosures

> cc: J/M. Dryden Hall, Jr., Esquire Ann Nastarowicz, Deputy Zoning Commissioner Mr. Richard A. Moore



J. EARLE PLUMHOFF

RALPH E. DEITZ

WRITER'S DIRECT DIAL

NEWTON A. WILLIAMS WILLIAM M. HESSON, JR. THOMAS J. RENNER STEPHEN J. NOLAN \* ROBERT L. HANLEY, JR STEPHEN M. SCHENNING DOUGLAS L. BURGESS

\*ALSO ADMITTED IN D.C.

ROBERT E. CAHILL, JR. LOUIS G. CLOSE, III E. BRUCE JONES . . KERA I. KOSTUN

HAND DELIVERY

NOLAN, PLUMHOFF & WILLIAMS CHARTERED SUITE 700, COURT TOWERS 210 WEST PENNSYLVANIA AVENUE Towson, Maryland 21204-5340 (30) 823-7800

J. EARLE PLUMHOFF RALPH E. DEITZ

JAMES D. NOLAN

January 9, 1991

Re: Case No.: 89-171-SPH Emerson Farms & Company Petitioner

Honorable Ann M. Nastarowicz

Dear Commissioner Nastarowicz:

Deputy Zoning Commissioner County Office Building

Towson, Maryland 21204

ZONING OFFICE

Pursuant to your request at the close of the hearing on January 7 in the above case, I am setting forth below certain proposed additional provisions/restrictions which are derived from the draft Condominium Declaration discussed by People's Counsel and Robert Glushakow of this office. At this same time, I am forwarding this letter to Ms. Friedman for her information and review.

LAW OFFICES

TELEFAX: (301) 296-2765

Section 10b. Alteration and Repairs of Condominium Units.

... No Condominium Unit Owner may make any changes in any Condominium Unit or the area included in any Condominium Unit or in any Limited Common Element if such change results in a change in the exterior appearance or historical character of the Condominium Unit or the Limited Common Elements.

Section 10g. Baltimore County Zoning Regulations.

Pursuant to Sections 101 and 104.1 of the Baltimore County Zoning Regulations ("BCZR"), the subject property is a nonconforming use and subject to the limitations on nonconforming uses in the BCZR.

Section 11. Amendment to Declaration.

Except as may be otherwise provided by the Act [Maryland Condominium Act], this Declaration may be amended in the following manner:

**EMERSON FARMS** CHRONOLOGY Case No. 89-171 SPH

PHASE ONE

May 24, 1976 Deed to Emerson Farms and Company Oct. 19, 1987 Zoning Map Request for DR 1 Mar. 14, 1988 Conf. with Commr. Haines, J. Dillon, L. Kier, et. al.

PHASE TWO Aug. 24, 1988 Nov. 9, 1988

Special Hearing Petition Filed Hearing Before Dep. Zoning Commr. Deputy People's Counsel Comments People's Counsel's Comments

PHASE THREE Dec. 16, 1988

Nov. 25, 1988

Dec. 6, 1988

Dep. Commr.'s Letter Re: Reopening Mar. 3, 1989 Nolan letter Re: Joint Postponement of Hearing

June 20, 1990 July 24, 1990 Sept. 26, 1990 Jan. 7, 1991

1989-1990

Conferences Re: Condo Documents Status Conf. with Dep. Zoning Comm. Status Conf. with Dep. Zoning Comm. Conf. at People's Counsel's Office with Mr. R. Moore et. al. Continuation of Zoning Hearing

5806B

Baltimora County Government Zoning Commissioner Office of Planning and Zoning

111 West Chesapeake Avenue Towson, MD 21204

887-3353

Mr. Spaulding A. Goetze, Sr. President, Greenspring Valley Assoc., Inc. 3900 E. Monument Street

Baltimore, Maryland 21205 RE: Petition for Special Hearing N/S Greenspring Valley Road, 1150' W of the c/l of Falls Road 8th Election District - 3rd Councilmanic District Emerson Farms and Company - Petitioner

Case No. 89-171-SPH Dear Mr. Goetze:

In response to your letter dated November 30, 1990 regarding the above-captioned matter, the following comments are offered.

December 6, 1990

Please be advised that the Zoning Office will be happy to make copies of any and all documentation contained in the case file for this matter; however, there is a copying fee for each piece of documentation required. In as much as the case file contains numerous letters and documents relative to the case, it is suggested that you or someone from your organization come into the office to review the case file to determine the type, number and cost of each document required.

If you have any further questions on the subject, please feel free to contact the Development Control Section at 887-3391.

> J. Robert Haires Zoning Commissioner for Baltimore County

Very truly yours, J. ROBERT HAINES



November 30, 1990

Mr. J. Robert Haines Zoning Commissioner/Balto. County Office of Planning & Zoning Towson, MD 21204

This letter is in reference to Notice of Continuance, Case #89-171-SPH. (copy enclosed)

Will you kindly forward any information available, pertaining to this case, for our review. I would appreciate receiving same as soon as

As representative of the Greenspring Valley Association, Inc., I remain,

Yours very truly, GREENSPRING VALLEY ASSOC., INC.

Spaulding A. Goetze, Sr.

SAC:dm enclosure

P.S. Please forward the above to: Mr. Spaulding A. Goetze, Sr. 3900 E. Monument Street Baltimore, MD 21205



ZONING OFFICE

P.O. BOX 304 / STEVENSON, MARYLAND 21153-0211 Formerly: Stevenson-Brooklandville Improvement Association, Inc.

Baltimore County Zoning Commissioner Office of Planning & Zoning Towson, Maryland 21204 (301) 887-3353 J. Robert Haines

November 19, 1990



NOTICE OF CONTINUANCE

PETITIONER: Emerson Farms and Company

NS Greenspring Valley Road, 1150' W c/l Falls Road

Zoning Commissioner

Baltimore County, Maryland

HEARING OF THE ABOVE MATTER WILL CONTINUE ON MONDAY, JANUARY 7, 1991 at

THIS CONTINUED HEARING WILL TAKE PLACE IN ROOM 106 OF THE COUNTY OFFICE BUILDING , 111 W. Chesapeake Avenue, Towson, Maryland 21204.

J. ROBERT HAINES

Emerson Farms, 89-171-SPH

November 19, 1990 Notice Mailed to the following parties:

John W. Beckley, Esq., President/Stevenson-Brooklandville Improvement Association, Inc./Stevenson, Maryland 21153.

Eugene F. Raphel P.E./205 Courtland Avenue/Towson, Maryland 21204. Richard A. Moore/Emerson Farms and Company/P. O. Box 193/Phoenix, Maryland 21131.

J. M. Dryden Hall, Jr., Esq./Emerson Farms and Company/c/o Suite 1212/Ten East Baltimore Street/Baltimore, Maryland 21202.

John J. Dillon, Jr./OPZ/M.S. 3402.

Valleys Planning Council/212 Washington Avenue/Towson, Maryland 21204. A. Douglas McComas/Falls Road Community Association/Box 555/Brooklandville, Maryland 21022.

W. James Howard/Greenspring Avenue/Stevenson, Maryland 21153. Tom Greene/W.C. Pinkard & Company/606 Kenilworth Avenue/Towson, Maryland 21204.

Loni Ingraham/Towson Times/409 Washington Avenue/Towson, Maryland

Stephen J. Nolan, Esq./Nolan, Plumhoff & Williams/700 Court Towers/210 W. Pennsylvania Avenue/Towson, Maryland 21204-5340.

Phyllis C. Friedman, Esq./People's Counsel for Baltimore County/MS

NEWTON A. WILLIAMS WILLIAM M. HESSON, JR.\* WILLIAM P. ENGLEHART, JR STEPHEN J. NOLAN\* ROBERT L. HANLEY, JR ROBERT S. GLUSHAKOV STEPHEN M. SCHENNIN DOUGLAS L. BURGESS ROBERT E. CAHILL, JR. LOUIS G. CLOSE, II

'ALSO ADMITTED IN D. C.

LAW OFFICES NOLAN, PLUMHOFF & WILLIAMS CHARTERED

J. EARLE PLUMHOFF SUITE 700, COURT TOWERS 210 WEST PENNSYLVANIA AVENUE Towson, Maryland 21204-5340 WRITER'S DIRECT DIAL 823- - 7853 (301) 823-7800 TELEFAX: (301) 296-2765 September 26, 1990

JAMES D. NOLAN

RALPH E. DEITZ

BY HAND DELIVERY

The Honorable Ann M. Nastarowicz Deputy Zoning Commissioner Office of Planning and Zoning

County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204

RE: Emerson Farms, Case No. 89-171-SPH

Request for Continuation of Hearing

Dear Deputy Commissioner Nastarowicz:

This letter shall serve to advise you that a meeting was held this morning with Ms. Friedman, Mr. Moore, Mr. Raphel, Mr. Glushakow, and myself regarding the issues detailed in Ms. Friedman's letter of August 24, 1990. Please be advised that the issue regarding the transfer of the 7 acre tract has been resolved in that it will remain with the Emerson Farm units so as to support the non-conforming residential uses on the property. All parties agreed this morning that the open issues are now resolved and that the matter is ripe for a completion of the hearing process.

Accordingly, I would respectfully request that a hearing be scheduled at the earliest possible convenience so that we may supply you with the additional evidence to support the non-conforming use and hopefully bring this matter to a successful conclusion for the benefit of these historic properties, the community, and the owner.

Thank you for your kind assistance.

Very truly yours, Stephen J. Nolan

SJN/caw

cc: Phyllis Cole Friedman, Esquire Gwenn Stephens, Hearing Administrator Mr. Richard A. Moore Mr. Eugene F. Raphel

P.S. By way of a copy of this letter to Ms. Stephens, I am requesting that she schedule this matter.

## Baltimore County, Maryland

PEOPLE'S COUNSEL ROOM 304, COUNTY OFFICE BUILDING 111 WEST CHESAPEAKE AVENUE TOWSON, MARYLAND 21204 887-44-2188

PHYLLIS COLE FRIEDMAN People's Counsel

PETER MAX ZIMMERMAN Deputy People's Counsel

August 24, 1990

The Honorable Ann M. Nastarowicz Deputy Zoning Commissioner Office of Planning & Zoning County Office Building Towson, Maryland 21204

RE: Emerson Farms, Case No. 89-171-SPH

Dear Deputy Zoning Commissioner Nastarowicz:

In response to Stephen J. Nolan's letter of August 15, 1990, I would like to voice my concern as to whether Tract A can be transferred to St. Paul's School net of density and still provide a guarantee of open space inasmuch as the special exception for the school does not require density for construction.

With regard to the nonconforming use issue, in light of the question as to how much land attached to the alleged nonconforming use, I agree with you that we need additional testimony.

After Mr. Nolan arranges for the documentary evidence supporting the nonconforming use, I would like to have the opportunity to review that prior to any further meeting.

Phyllis Cole Friedman People's Counsel for Baltimore County

cc: Stephen J. Nolan, Esquire

PCF:sh

AUG 27 1990

ZCNING OFFICE

NEWTON A. WILLIAMS

WILLIAM M. HESSON, JR.

WILLIAM P. ENGLEHART, JR STEPHEN J. NOLAN\*

DOUGLAS L. BURGESS ROBERT E. CAHILL, JR. LOUIS G. CLOSE, III E. BRUCE JONES" GREGORY J. JONES "ALSO ADMITTED IN D. C.
"ALSO ADMITTED IN NEW JERSEY

HAND DELIVERY

Ms. Ann M. Nastarowicz

for Baltimore County

County Office Building

Towson, Maryland 21204

Deputy Zoning Commissioner

Office of Planning and Zoning

ROBERT E. CAHILL, SR. ROBERT L. HANLEY, JR. ROBERT S. GLUSHAKOW STEPHEN M. SCHENNING

NOLAN, PLUMHOFF & WILLIAMS CHARTERED

SUITE 700, COURT TOWERS 210 WEST PENNSYLVANIA AVENUE Towson, MARYLAND 21204-5340 (301) 823-7800 TELEFAX: (301) 296-2765

August 15, 1990

LAW OFFICES

4119 TA 1990

J. EARLE PLUMHOFF

JAMES D. NOLAN

OF COUNSEL

RALPH E. DEITZ

9026 LIBERTY ROAD

RANDALLSTOWN, MARYLAND 21133

WRITER'S DIRECT DIAL

RE: Emerson Farms/Case No. 89-171-SPH

Dear Deputy Commissioner Nastarowicz:

I have conferred with my colleague, Robert Glushakow, regarding the substance of the meeting which was held in your office on July 24, 1990, when I was on vacation. As you will recall, both Ms. Friedman and Mr. Zimmerman were in attendance at that meeting.

I have discussed with my client the issue pertaining to the transfer of Tract A to St. Paul's School, and I am authorized to represent to you that the transfer of Tract A will be net of density. This will enable my client to support the density for the residential units, and yet eventually convey Tract A to St. Paul without any density.

With respect to the requested title examination, copies of deeds for the past sixty (60) years will be obtained, and arrangements will be made to have the property platted for purposes of establishing boundary lines for the subject property.

However, I was quite disappointed to learn that you may require additional testimony regarding the non-conforming uses of these residential units. It was always our understanding that there would be no additional "use testimony" which needed to be submitted on this issue, and I thought that this was confirmed with you on at least two (2) separate occasions. This was never discussed in our June 20, 1989 meeting, and I am enclosing a copy of your letter of December 16, 1988 which confirms this point. (copy enclosed)

I would appreciate an opportunity to discuss this particular aspect of the case with you by conference call, along with People's Counsel.

Ms. Ann M. Nastarowicz August 15, 1990 Page Two

I will be happy to make arrangements to schedule the conference call at a mutually convenient time.

In closing, I want to acknowledge your kind assistance and the assistance of People's Counsel in attempting to finalize this case. We believe that these historic properties are an important resource for this area of Baltimore County, and Mr. Moore has to date expended considerable amounts of time and money in the interest of their preservation. Nevertheless, our client is most eager to conclude and resolve this zoning case along the basis which existed prior to the July 24 meeting so that the status of these historic residences may be confirmed.

Very/truly yours,

SJN/caw

Enclosure

cc: Robert S. Glushakow, Esquire Phyllis Friedman, Esquire Richard A. Moore, President

(both with enclosure)

NEWTON A. WILLIAMS WILLIAM M. HESSON, JR. THOMAS J. RENNER WILLIAM P. ENGLEHART, JR STEPHEN J. NOLAN\* ROBERT E. CAHILL. SR. ROBERT L. HANLEY, JR. ROBERT S. GLUSHAKOW STEPHEN M. SCHENNING

DOUGLAS L. BURGESS ROBERT E. CAHILL. JR. LOUIS G. CLOSE, III E. BRUCE JONES" KERA I. KOSTUN GREGORY J. JONES

\*ALSO ADMITTED IN D. C.
\*\*ALSO ADMITTED IN NEW JERSEY

NOLAN, PLUMHOFF & WILLIAMS CHARTERED SUITE 700, COURT TOWERS 210 WEST PENNSYLVANIA AVENUE Towson, Maryland 21204-5340 (301) 823-7800 TELEFAX: (301) 296-2765

LAW OFFICES

June 6, 1990

HAND DELIVERY Honorable Ann M. Nastarowicz

Deputy Zoning Commissioner for Baltimore County County Office Building Towson, Maryland 21204

J. EARLE PLUMHOFF

JAMES D. NOLAN

OF COUNSEL

RALPH E. DEITZ

9026 LIBERTY ROAD

RANDALLSTOWN, MARYLAND 21133

(301) 922-2121

WRITER'S DIRECT DIAL

<sup>823</sup> - 7853

Re: Case No.: 89-171-SPH Petition for Special Hearing Petitioner: Emerson Farms and Company

Dear Commissioner Nastarowicz:

Following the hearing in the above case on November 9, 1988, there was a joint request for the continuation of the balance of the hearing made by this attorney and People's Counsel. Although the continued hearing had originally been scheduled for March 3, 1989, we wrote to you at that time and requested a postponement in view of the fact that the parties were continuing to explore a possible resolution of certain open issues by means of a condominium regime for the property.

Since that time, my partner, Robert Glushakow, has met with Mrs. Friedman and they have made substantial progress toward finalizing the condominium documents. Nevertheless, we believe that it would be beneficial to all parties concerned if you would kindly schedule a status conference in your office so that we can determine how we need to proceed from this point in order to complete the zoning hearing process.

I greatly appreciate your kind consideration of this request.

Very truly yours,

SJN/mao

CC: Phyllis C. Friedman, Esquire People's Counsel for Baltimore County Mr. Richard A. Moore J.M. Dryden Hall, Jr., Esquire Robert S. Glushakow, Esquire

Baltimore County Zoning Commissioner Office of Planning & Zoning Towson, Maryland 21204 4943333X 887-3353

J. Robert Haines

December 16, 1988

Stephen J. Nolan, Esquire Nolan, Plumhoff & Williams 300 E. Joppa Road, Suite 1105 Towson, Maryland 21204

Case No. 89-171-SPH

Phyllis Freedman, Esquire Peter Zimmerman, Esquire People's Counsel for Baltimore County County Office Building Towson, Maryland 21204

RE: PETITION FOR SPECIAL HEARING N/S Greenspring Valley Road, 1150' W of the c/l of Falls Road (800 Greenspring Valley Road) 8th Election District - 3rd Councilmanic District Emerson Farms & Company - Petitioners

Dear Mr. Nolan, Mr. Freedman & Mr. Zimmerman:

The purpose of this letter is to follow-up my telephone conversation with Ms. Freedman and Mr. Nolan on Friday, December 9, 1988 in which we discussed rescheduling the above-captioned matter at a mutually convenient date and time to further address the issues raised by People's Counsel in their letters dated November 25, 1988 and December 6, 1988.

While generally I would not reschedule a hearing to permit additional evidence on matters raised by People's Counsel in a hearing they did not attend, I indicated at the hearing I had some concerns about the request and would review the file and determine if a legal memorandum and/or additional testimony were required. It is my understanding the parties prefer the natter be rescheduled for oral arguments and limited testimony, if deemed appropriate, rather than submitting written memoranda at this time. Please be advised that it will not be necessary to present any direct testimony regarding the issue of whether or not the houses have been occupied continuously and without interruption since prior to 1945 as the testimony presented at the hearing was sufficient on that issue.

As indicated, your offices will be contacted to verify the date and time chosen are convenient for you prior to the hearing being set. Further, contact will be made with both Lisa Keir, Executive Director of

LAW OFFICES

NOLAN, PLUMHOFF & WILLIAMS

CHARTERED

SUITE 1105, HAMPTON PLAZA

300 EAST JOPPA ROAD

(301) 823-7800

TELEFAX: (301) 296-2765

March 3, 1989

the Valleys Planning Council, and A. Douglas McComas, Executive Director of the Falls Road Community Association as they did appear as interested parties at the original hearing. The hearing date will be selected at their convenience as well if they are interested in attending.

Thank you for your assistance in this matter.

Very truly yours,

A MN coteracien ANN M. NASTAROWICZ Deputy Zoning Commissioner for Baltimore County

cc: Lisa Keir, Executive Director Valleys Planning Council, Box 5402, Towson, Md. 21285-5402

> A. Douglas McComas, Executive Director Falls Road Community Association, Box 555, Brooklandville, Md. 21022 Gwendolyn Stephens Case File

Baltimore County Zoning Commissioner Office of Planning & Zoning Towson, Maryland 21204 (301) 887-3353 J. Robert Haines



Stephen J. Nolan, Esq. Noland, Plumhoff & Williams 1105 Hampton Plaza Towson, Maryland 21204

Re: Emerson Farms and Company

Case Number: 89-171-SPH

Pursuant to your letter of March 3, 1989, postponement of the above matter was requested for a period of 45 - 60 days to allow the parties time in which to find resolutions of open issues.

Since that writing we have not heard from you. It is requested that you advise this office of the present status of this matter.

Further, at such time the case is ready to be reheard, please contact this office for available dates in order that you may confirm agreeable dates between the parties.

Very truly yours,

GGS

Page 1 2

NEWTON A. WILLIAMS
THOMAS J. RENNER
WILLIAM P. ENGLEHART, JR. ROBERT L. HANLEY, JR. ROBERT S. GLUSHAKOW STEPHEN M. SCHENNING DOUGLAS L. BURGESS LOUIS G. CLOSE, III ROBERT C. BANNIETTIS O THOMAS X. ALDERMAN

Towson, Maryland 21204-3095

\*ALSO ADMITTED IN D.C. \*ADMITTED TO TEXAS BAR ONLY

HAND DELIVERY

The Honorable Ann M. Nastarowicz Deputy Zoning Commissioner for Baltimore County County Office Building Towson, Maryland 21204

MAR 3 1989 ZONING OFFICE

J. EARLE PLUMHOFF (1940-1988)

JAMES D. NOLAN

OF COUNSEL RALPH E. DEITZ

9026 LIBERTY ROAD

RANDALLSTOWN, MARYLAND 21133

RE: Case No. 89-171-SPH Petition for Speal Hearing
Petitioner: Emerson Farms and Company

Dear Commissioner Nastarowicz:

This will confirm my brief telephone discussion with you yesterday afternoon concerning the postponement of the continued hearing in the above case, which postponement was jointly requested by this attorney and People's Counsel, Phyllis Friedman. The reason for this requested postponement is to enable the Petitioner and the Office of People's Counsel to continue to explore a possible resolution of the open issues by means of a condominium regime for the property.

Although a final settlement has not yet been reached, substantial progress has been made and we will be submitting certain proposed condominium documents for Ms. Friedman's review.

Therefore, I am requesting that this matter be continued for approximately 45 to 60 days. I regret any inconvenience this late postponement may have caused you, your office and the other interested parties.

Very truly yours,

Stephen J. Nolan

cc: Phyllis C. Friedman, Esquire
People's Counsel for Baltimore County

Mr. Jack Dillon Office of Planning and Zoning Ms. Lisa Kier, Executive Director Valleys Planning Council, Inc. Mr. Richard A. Moore J. M. Dryden Hall, Jr., Esquire

Baltimore County Zoning Commissioner Office of Planning & Zoning Towson, Maryland 21204 494-3353

J. Robert Haines

FEB 0 1 1989

NOTICE OF HEARING



The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County will hold a public hearing on the property identified herein in Room 106 of the County Office Building, located at 111 W. Chesapeake Avenue in Towson, Maryland as follows: Petition for Special Hearing

CASE NUMBER: 89-171-5PH NS Greenspring Valley Road, 1150° W of c/l Falls Road 8th Election District - 3rd Councilmanic Petitioner(s): Emerson Farms and Company HEARING SCHEDULED: FRIDAY, MARCH 3, 1989 at 9:30 a.m.

Special Hearing: To approve and confirm the nonconforming use status of the subject seven (7) historic dwellings, and approve and determine the owners' right to subdivide and separately convey the existing residential units through the use of a homeowners or condominium association in accordance with the attached plat.

In the event that this Petition is granted, a building permit may be issued within the thirty (30) day appeal period. The Zoning Commissioner will, however, entertain any request for a stay of the issuance of said permit during this period for good cause shown. Such request must be in writing and received in this office by the date of the hearing set above or presented at the hearing.

J. ROBERT HAINES Zoning Commissioner of Baltimore County

Re: Notice of Hearing Emerson Farms and Company Case Number: 89-171-5PH

Stephen J. Nolan, Esq. Phyllis Friedman/Peter Zimmerman , MS 2206 John J. Dillon . MS 3402 ฟ. James Howard Thomas W. Greene Richard A. Moore J. M. Dryden Hall, Jr. Loni Ingraham A. D. McComas Lisa S. Keir

PETITIONER(S) SIGN-IN SHEET PLEASE PRINT CLEARLY STEPHEN J. NOLAN St 1105, 300 E. JOPPA B. TOWSON 21204 CHAHAMIEE HILL, UNINIS Milo Mil, 2117 W James phingen: 309 BOX 12, PHOENIX MY 21131 THOMPS W GREEN'S P.O.B. A 193 PHOENIX, Uld. 21131 1926 RUXTONICO BANTO. MD. ZIZOA J.M. DRYDIEW HAN LR JACK Dillon Batto Co OP.Z 409 WASHINGTON AVE 21204 (TOUSON TIMES) LONI INGRAHAM FRCA, P.O. BOX 535, BROWLANDING 21022 A. D. McComas, Ex DIR E.F RAPHEL CONTLAND AVE, TOWSON

Office of Planning & Zoning Towson, Maryland 21204 494-3211 P. David Fields



Ms. Nancy DiSanto-Stefano Gaylord Brooks P.O. Box 193 Phoenix, MD 21131

Dear Ms. DiSanto-Stefano:

Per your request, I am enclosing a copy of the National Register site description of the "Brooklandwood Tenant Houses." These houses were posted as required in Sec. 22-150(b) of the County Code, 1978. Following a 45-day notice period, the Landmarks Preservation Commission met on September 8, 1988, and voted to add the structures to the Baltimore County Preliminary Landmarks List.

Sincerely,

John W. McGrain, Executive Secretary Landmarks Preservation Commission

Enclosure: N.R. form

PETITIONER EXHIBIT 4

BALTIMORE COUNTY LANDMARKS PRESERVATION COMMISSION

PRELIMINARY LANDMARKS LIST - NO. 33

(Sixth Series)

The Baltimore County Landmarks Preservation Commission was authorized by the County Council in 1976 and the 33rd public hearing of the Commission was held on September 8, 1988. The following structures were named to the Preliminary Landmarks List:

> Bosley United Methodist Church and cemeteries 14801 Thornton Mill Road, Sparks

Valley Brook Farm, and vista from SE facade to wheel house and pond 16620 Wesley Chapel Road, Monkton

Brooklandville Tenant Houses, Nos. 1,2,3 800 Green Spring Valley Road, Brooklandville

As required by the Landmarks Preservation act:

"Copies of the Preliminary Landmarks List and the Final Landmarks List shall be available for public inspection in the Department of Permits and Licenses, the Office of Planning and Zoning, the Baltimore County Public Library and in the Office of the Commission."

--Baltimore County Code 1978, title "Planning, Zoning and Subdivision Control" under new Article VI, "Historical and Architectural Preservation." Section 22-150 (e).

11/4/88

BALTIMORE COUNTY, MARYLAND

Inter-Office Correspondence

DATE: December 14, 1988

Ann M. Nastarowicz Deputy Zoning Commissioner

Case No. 89-171-SPH

Gwendolyn Stephens

Docket Clerk

SUBJECT: Petition for Special Hearing N/S Greenspring Valley Road, 1150' W of the c/l of Falls Road (800 Greenspring Valley Road) 8th Election District - 3rd Councilmanic District Emerson Farms & Company - Petitioners

In accordance with the attached correspondence, please schedule the above-captioned matter for some time in February or March 1989 at a time convenient to People's Counsel, Steve Nolan, Lisa Keir and A. D.

tending the hearing, please make a note of that in the file and follow it up in writing to them confirming that they are not interested in attending the hearing. If you have any questions on the subject, please do not hesitate

McComas. In the event Mr. McComas or Ms. Keir are not interested in at-

cc: File

Baltimore County Zoning Commissioner Office of Planning & Zoning Towson, Maryland 21204 4948353X 887-3353

J. Robert Haines

December 16, 1988

Stephen J. Nolan, Esquire Nolan, Plumhoff & Williams 300 E. Joppa Road, Suite 1105 Towson, Maryland 21204

Dennis F. Rasmussen

Phyllis Freedman, Esquire Peter Zimmerman, Esquire People's Counsel for Baltimore County County Office E. \ding Towson, Maryland 21204

RE: PETITION FOR SPECIAL HEARING N/S Greenspring Valley Road, 1150' W of the c/l of Falls Road (800 Greenspring Valley Road) 8th Election District - 3rd Councilmanic District Emerson Farms & Company - Petitioners Case No. 89-171-SPH

Dear Mr. Nolan, Mr. Freedman & Mr. Zimmerman:

The purpose of this letter is to follow-up my telephone conversation with Ms. Freedman and Mr. Nolan on Friday, December 9, 1988 in which we discussed rescheduling the above-captioned matter at a mutually convenient date and time to further address the issues raised by People's Counsel in their letters dated November 25, 1988 and December 6, 1988.

While generally I would not reschedule a hearing to permit additional evidence on matters raised by People's Counsel in a hearing they did not attend, I indicated at the hearing I had some concerns about the request and would review the file and determine if a legal memorandum and/or additional testimony were required. It is my understanding the parties prefer the matter be rescheduled for oral arguments and limited testimony, if deemed appropriate, rather than submitting written memoranda at this time. Please be advised that it will not be necessary to present any direct testimony regarding the issue of whether or not the houses have been occupied continuously and without interruption since prior to 1945 as the testimony presented at the hearing was sufficient on that issue.

As indicated, your offices will be contacted to verify the date and time chosen are convenient for you prior to the hearing being set. Further, contact will be made with both Lisa Keir, Executive Director of

the Valleys Planning Council, and A. Douglas McComas, Executive Director of the Falls Road Community Association as they did appear as interested parties at the original hearing. The hearing date will be selected at their convenience as well if they are interested in attending.

Thank you for your assistance in this matter.

Very truly yours,

Ch MNioturalia, ANN M. NASTAROWICZ

Deputy Zoning Commissioner AMN:bjs for Baltimore County cc: Lisa Keir, Executive Director

Valleys Planning Council, Box 5402, Towson, Md. 21285-5402 A. Douglas McComas, Executive Director Falls Road Community Association, Box 555, Brooklandville, Md. 21022

Gwendolyn Stephens Case File

Case No. 89-171-SPH

LIST OF PETITIONER'S WITNESSES

Mr. Eugene F. Raphel, L.S. 205 Courtland Avenue Towson, Maryland 21204

Land Surveyor and Site Planner

Mr. Richard A. Moore General Partner Emerson Farms and Company P.O. Box 193 Paper Mill Road Phoenix, Maryland 21131

Petitioner and Preservationist

J. M. Dryden Hall, Jr., Esquire Emerson Farms and Company c/o Suite 1212 Ten East Baltimore Street

Baltimore, Maryland 21202

Petitioner

Mr. John J. Dillon, Jr. Planner Office of Planning and Zoning 4th Floor County Courts Building

Ms. Lisa Kier Executive Director Valleys Planning Council 212 Washington Avenue Towson, Maryland 21204

401 Bosley Avenue Towson, Maryland 21204

Mr. A. Douglas McComas Executive Director Falls Road Community Association Box 555 Brooklandville, Maryland 21022

Mr. James Howard Greenspring Avenue Stevenson, Maryland 21153 Mr. Tom Greene W. C. Pinkard & Company

606 Kenilworth Avenue

Towson, Maryland 21204

Mrs. Anne Deford

By letter:

John W. Beckley, Esquire President Stevenson - Brooklandville Improvement Association, Inc. Stevenson, Maryland 21153

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

J. Robert Haines November 9. 1988 TO Zoning Commissioner Pat Keller, Deputy Director YK PL FROM Office of Planning and Zoning

Emerson Farms & Co. SUBJECT\_\_\_Zoning Petition No. 89-171-SPH

The Office of Planning and Zoning is in support of the above petition.

PK/sf

STEVENSON-BROOKLANDVILLE IMPROVEMENT ASSOCIATION, INC. STEVENSON, MARYLAND 21153

November 8, 1988

Honorable J. Robert Haines Zoning Commissioner for Baltimore County County Office Building Towson, Maryland 21204

Re: Emerson Farms Petition for Special Hearing Case Number: 89-171-SPH

Dear Commissioner Haines:

It is my understanding that a hearing has been scheduled in the above case on Wednesday, November 9, 1988 at 9:30 P.M.

As President of the Stevenson-Brooklandville Improvement Association, Inc., I want to express our favorable support of the Petitioner's request for zoning approval of its existing non-conforming use on this 2.6 acre portion of the former Emerson Farms property. The zoning approval which the Petitioner seeks will greatly increase the likelihood that the seven (7) historic dwellings will be preserved for the future.

The Petitioner has added this property to the Baltimore County Landmarks list and the relief sought should be consistent with the spirit of preserving the Green Spring Valley's character and rural nature.

Thank you for your kind consideration of these comments. If you have any questions regarding this matter you can reach me at (301) 547-1919 during the day.

Very truly yours, John W. Beckley

cc: Valleys Planning Council, Inc.
Attn: Ms. Lisa Keir
Stephen J. Nolan, Esquire

EXIII

THE VALLEYS PLANNING COUNCIL, INC.

212 Washington Avenue P.O. Box 5402 Towson, Maryland 21285-5402 301/337-6877

Case 89-171-59X

January 3, 1989

Ann M. Nastarowicz Deputy Zoning Commissioner Office of Planning and Zoning Towson, Maryland 21204

Dear Ms. Nastarowicz,

Thank you for sending me a copy of your letter to the attorneys concerned in the Emerson Farms case.

Since the rescheduled hearing would be for legal arguments, I do not anticipate participating in the hearing. However, I would appreciate your notifying me of the hearing date so that I can plan to be present.

> Luca & Fen Lisa S. Keir Executive Director

Baltimore County Zoning Commissione Office of Planning & Zoning Towson, Maryland 21204 (301) 887-3353 J. Robert Haines

January 18, 1989



Stephen J. Nolan, Esq. Nolan, Plumhoff & Williams 300 E. Joppa Road, Suite 1105 Towson, Maryland 21204

Phyllis Freedman, Esq. Dennis F. Rasmussen
County Executive Peter Zimmerman, Esq. People's Counsel For Baltimore County County Office Building Towson, Maryland 21204

Re: Petition for Special Hearing N/S Greenpsring Valley Road, 1150' W of the c/l of Falls Road (800 Greenspring Valley Road) 8th Election District - 3rd Councilmanic Emerson Farms & Company - Petitioners Case Number: 89-171-SPH

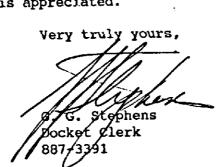
Dear Mr. Nolan, Ms. Freedman, & Mr. Zimmerson:

Regarding scheduling the continued hearing of the above reference matter, please be advised that we are looking at the dates of March 2, 1989, March 3, 1989, and March 10, 1989. The starting time for the hearing will be

Please contact me immediately, advising which of the above dates will best fit into your schedule.

By copy of this letter, it is requested that Lisa Keir of Valleys Planning Council and A. Douglas McComas of Falls Road Community Association please contact me if they have a problem with one of the above dates.

Your anticipated cooperation is appreciated.



cc: Lisa Keir, Executive Director Valleys Planning Council, Box 5402 , Towson, MD 21285-5402

A. Douglas McComas, Executive Director Falls Road Community Association, Box 555, Brooklandville, MD 21022

Baltimore County Zoning Commissioner Office of Planning & Zoning Towson, Maryland 21204 4948353X 887-3353

J. Robert Haines

December 16, 1988

Stephen J. Nolan, Esquire Nolan, Plumhoff & Williams 300 E. Joppa Road, Suite 1105 Towson, Maryland 21204

Phyllis Freedman, Esquire Peter Zimmerman, Esquire People's Counsel for Baltimore County County Office Building Towson, Maryland 21204

RE: PETITION FOR SPECIAL HEARING N/S Greenspring Valley Road, 1150' W of the c/l of Falls Road (800 Greenspring Valley Road) 8th Election District - 3rd Councilmanic District Emerson Farms & Company - Petitioners Case No. 89-171-SPH

Dear Mr. Nolan, Mr. Freedman & Mr. Zimmerman:

The purpose of this letter is to follow-up my telephone conversation with Ms. Freedman and Mr. Nolan on Friday, December 9, 1988 in which we discussed rescheduling the above-captioned matter at a mutually convenient date and time to further address the issues raised by People's Counsel in their letters dated November 25, 1988 and December 6, 1988.

While generally I would not reschedule a hearing to permit additional evidence on matters raised by People's Counsel in a hearing they did not attend, I indicated at the hearing I had some concerns about the request and would review the file and determine if a legal memorandum and/or additional testimony were required. It is my understanding the parties prefer the matter be rescheduled for oral arguments and limited testimony, if deemed appropriate, rather than submitting written memoranda at this time. Please be advised that it will not be necessary to present any direct testimony regarding the issue of whether or not the houses have been occupied continuously and without interruption since prior to 1945 as the testimony presented at the hearing was sufficient on that issue.

As indicated, your offices will be contacted to verify the date and time chosen are convenient for you prior to the hearing being set. Further, contact will be made with both Lisa Keir, Executive Director of

the Valleys Planning Council, and A. Douglas McComas, Executive Director of the Falls Road Community Association as they did appear as interested parties at the original hearing. The hearing date will be selected at their convenience as well if they are interested in attending.

Thank you for your assistance in this matter.

Very truly yours,

( MN istarion ANN M. NASTAROWICZ

AMN:bjs

Deputy Zoning Commissioner for Baltimore County cc: Lisa Keir, Executive Director

Valleys Planning Council, Box 5402, Towson, Md. 21285-5402 A. Douglas McComas, Executive Director

Falls Road Community Association, Box 555, Brooklandville, Md. 21022 Gwendolyn Stephens Case File

BALTIMORE COUNTY, MARYLAND

Inter-Office Correspondence

DATE: December 14, 1988 Gwendolyn Stephens

Docket Clerk Ling Ann M. Nastarowicz Deputy Zoning Commissioner

Case No. 89-171-SPH

Petition for Special Hearing N/S Greenspring Valley Road, 1150' W of the c/l of Falls Road (800 Greenspring Valley Road) 8th Election District - 3rd Councilmanic District Emerson Farms & Company - Petitioners

In accordance with the attached correspondence, please schedule the above-captioned matter for some time in February or March 1989 at a time convenient to People's Counsel, Steve Nolan, Lisa Keir and A. D. McComas. In the event Mr. McComas or Ms. Keir are not interested in attending the hearing, please make a note of that in the file and follow it up in writing to them confirming that they are not interested in attending the hearing.

If you have any questions on the subject, please do not hesitate to see me.

AMN:bjs

Baltimore County, Maryland PEOPLE'S COUNSEL

ROOM 304, COUNTY OFFICE BUILDING 111 WEST CHESAPEAKE AVENUE TOWSON, MARYLAND 21204 494-2188

December 6, 1988

PHYLLIS COLE FRIEDMAN

PETER MAX ZIMMERMAN

Deputy People's Counsel

The Honorable Ann M. Nastarowicz Deputy Zoning Commissioner County Office Bldg., First Floor Towson, Maryland 21204

> RE: Emerson Farms & Co., Petitioner Zoning Case No. 89-171-SPH

Dear Mrs. Nastarowicz:

This is a followup to the letter dated November 25, 1988 from this office regarding the above property. Since that time, we have obtained a copy of the plat and have reviewed carefully the proposed "Declaration of Covenants and Restrictions." Based upon this review, it is clear that what is requested here is nothing more nor less than a subdivision of R.C. 2 land in violation of the density regulations.

Although a book could easily be written on the illegalities in this proposal, I would like to make the following brief remarks:

The plat itself contains language stating that it is a "PLAT TO ACCOMPANY ZONING PETITION FOR: ... 2) THE RIGHT TO SUBDIVIDED(ED) (sic) & CONVEY THE EXISTING DWELLING UNITS." On the plat are property lines drawn that include substantial amounts of ground. In addition, parking appears that is not part of the historical use. The proposed "Declaration of Covenants and Restrictions" does not create a condominium in accordance with state law nor does it create any other recognized unitary type of estate in the total parcel such as a cooperative. These covenants do not even provide for the maintenance of the common areas. In short, they are nothing but thinly disguised subdivision restrictions.

I too appreciate the historical significance of these properties but this proposal would sacrifice the integrity of the R.C. zoning in Baltimore County. If every tenant house, outbuilding, barn and other accessory structure could be renovated, subdivided and sold, the R.C. regulations would become a sham. There is a right way and a wrong way to achieve an objective and, in this case, the Petitioners are definitely asking for permission to proceed with the wrong way.

\*Md. Ann. Code Real Property Article, Sec. 11-101

The Honorable Ann M. Nastarowicz Deputy Zoning Commissioner

cc: Stephen J. Nolan, Esquire Michael J. McMahon, Esquire Lisa Keir, Executive Director, Valleys Planning Council Pat Keller, Deputy Director, OPZ Wallace S. Lippincott, Jr., OPZ

PCF:sh

- 2 -

December 6, 1988



## Baltimore County, Maryland

PEOPLE'S COUNSEL **ROOM 304, COUNTY OFFICE BUILDING** 111 WEST CHESAPEAKE AVENUE TOWSON, MARYLAND 21204 887###2188

PHYLLIS COLE FRIEDM.

Deputy People's Counsel

November 25, 1988

The Honorable Ann M. Nastarowicz Deputy Zoning Commissioner County Office Building, Firstl.Floor Towson, Maryland 21204

RE: Emerson Farms & Co., Petitioner Zoning Case No. 89-171-SPH

Dear Mrs. Nastarowicz:

Upon review of this file, the recent correspondence from Mr. Nolan, dated November 21, 1988, and the newspaper article in the Jeffersonian, dated November 17, 1988, I must make these observations on the law of

The law in Baltimore County under B.C.Z.R. 104.1, as in other political subdivisions in Maryland is very restrictive in its approach. Any change in use will terminate the nonconforming use. In addition, any abandonment for a period of a year will terminate the use, as will discontinuance.

There is, at the very least, a serious question as to whether subdivision of this site, transformation from rental to separately owned units, and accompanying renovation constitutes a legal change. In a relatively recent decision, Judge Couch, then on the Court of Special Appeals, noted that a change may occur "even if there is no outward change in the appearance of the facility being used." N.I.H. Federal Credit Union v. Hawk. 47 Md. App. 189, 200, 422 A.2d 55 (1980). In 1 Anderson, American Law of Zoning 3d, Section 6.37 (1986), there is a good discussion of the issue of "change in the kind or quality of use." It is enclosed.

Separately, it should be noted that cessation of a use for the one year period would, as a matter of law, constitute an abandonment. Thus, if it is contemplated that these premises will be vacant for that period of time during redevelopment, there cannot be a continuation of nonconforming use status. Moreover, even if it works out that any of the units are vacant for that period of time, this would end the use for that unit as well as, arguably, the rest of the subdivision. See Canada's Tavern, Inc. v. Town of Glen Echo, 260 Md. 206, 271 A.2d 664 (1970), Harford County v. McDonough, 74 Md. App. 119, 536 A.2d 724 (1988).

The Honorable Ann M. Nastarowicz Deputy Zoning Commissioner

The Master Plan should also be considered. See the case of Charles M. Lott Property Subdivision, CBA-88-141, for consideration of Master Plan consistency of subdivision proposals on land zoned agricultural.

I appreciate your consideration of these points as you review the record in this case. The decision here might have major implications for other properties around the north county. Instead of withering away, nonconforming tenant uses may breathe new life as anointed and publicly approved developments.

Very truly yours,

Peter Max Zimmerman Deputy People's Counsel

Enclosure

cc: Stephen J. Nolan, Esquire Michael J. McMahon, Esquire Lisa Keir, Executive Director. Valleys Planning Council Pat Keller, Director, OPZ Wallace S. Lippincott, Jr., OPZ

Zoning Adjustment acnonconforming use to se breeding farm, was substantial evidence; it changed preexisting mmercial venture, h ed to continue the use onforming use. Mullen, 557 SW2d 652 (1977,

t to continue a noncon-

ouse use is not lost by

ss of the right of

eached a contrary

sit change to a use

re restrictive class

permissive, as well

for a nonconforming

y, a landowner making

use of his property to

ice construction equip-

remodel for use as a

gasoline station with-

a variance. Calcagni

Zoning Bd. of Appeals, d 845, 392 NYS2d 86

convert to an illegal use. McDonald stment, 561 SW2d 218 App San Antonio). uctural alterations are ian those necessary to suilding, a nonconform he building may b nother nonconforming ne or higher restricted City of Wichita, Kan, nce § 28.04.170 (1974). wnship approved renosidential building for a riginal nonconforming s could change that use it under an ordinance inge to another use of ification. Upper Merion

Irbano, 6 Pa Cmwlth

NONCONFORMING USES

as more flexible, are ordinances which permit change of a nonconforming use with approval of a board of adjustment or other administrative body. Where the cases disclose the text or the general tenor of the regulation of change, they are collected under appropriate section captions. But the large number of cases in which the courts either have not specifically relied on an ordinance, or, relying on one, have not indicated its specific nature, are considered together under more general captions.3 In these sections, a flat prohibition of change of use is assumed, and the discussion is focused upon the criteria employed to determine whether a change of use is sufficient to be regarded as such within the meaning of the prohibition.

 $\S$  6.37. Change in the kind or quality of use.

Under a zoning ordinance which proscribes change of use, one nonconforming use may not be substituted for another. The application of this rule is not difficult where the new use is totally unlike the old one. Where, for example, a doctor's office was changed to a funeral home, the court found an unlawful change of use.3 The same result was reached where a dance hall was converted to a restaurant, a post office was changed to a cleaning establishment, a restaurant was changed to an adult bookstore, a theatre was substituted for a restaurant, a restaurant was changed to a tavern, a rehabilitation center was converted to a convent, and a riding academy became a manu-

2. See, for example, § 6.38, infra.

4. Lynn v Deam, 324 Mass 607, 87 (1977, 4th Dept). NE2d 849 (1949). 5. Simone v Peters, 135 NJL 495, 53

9. Noncomorning use of a property as a rehabilitation center was a differ-A2d 315 (1947).

Cmwlth 60, 445 A2d 1358 (1982). NE2d 540 (1979, 3d Dist).

and the second of the second o

1. See, for example, § 6.44, infra.

8. A change of a nonconforming estaurant to a tavern which serves liquor as well as food is a change 3. Kensington Realty Holding Corp. which is prohibited by a provision v Jersey City, 118 NJL 114, 191 A 787 which proscribes any change except to (1937), affd 119 NJL 338, 196 A 691. a conforming use. Phillips v Oriskany, 57 App Div 2d 110, 394 NYS2d 941

9. Nonconforming use of a property ent nonconforming use from that of 6. Altpa, Inc. v North Huntingdon convent though structure continued Township Zoning Hearing Bd., 67 Pa

as housing for approximately 30 unrelated individuals and therefore re-7. Thomas v Zoning Bd. of Appeals, 72 III App 3d 934, 29 III Dec 277, 391 (1976), revd 403 Mich 257, 269 NW2d

J. EARLE PLUMHOFI NEWTON A. WILLIAMS WILLIAM M. HESSON, JR THOMAS J. RENNER STEPHEN J. NOLAN<sup>e</sup> ROBERT S. GLUSHAKOY LOUIS G. CLOSE, III ROBERT C. BANNIETTIS

Ann M. Nastarowicz

First Floor

Deputy Zoning Commissioner

County Office Building

Towson, Maryland 21204

THOMAS X. ALDERMAN

\*ALSO ADMITTED IN D.C. \*ADMITTED TO TEXAS BAR ONLY

LAW OFFICES NOLAN, PLUMHOFF & WILLIAMS CHARTERED SUITE 1105, HAMPTON PLAZA

300 EAST JOPPA ROAD TOWSON, MARYLAND 21204-3012 (301) 823-7800 TELEFAX:(301) 296-2765

November 21, 1988

OF COUNSEL

RALPH E. DEITZ

9026 LIBERTY ROAD

RANDALLSTOWN, MARYLAND 21133

(301) \$22-2121

Re: Emerson Farms Petition for Special Hearing

Case No.: 89-171-SPH

Dear Commissioner Nastarowicz:

Following the hearing on November 9, 1988, I spoke with my clients, Emerson Farms and Company and Mr. Richard A. Moore, concerning the status of that portion of Tract A of Brooklandwood, which was not part of the 2.602 acre site which is the subject of our zoning request.

In the interest of clarifying the status of Tract A, Emerson Farms and Company would be willing, assuming favorable action on its special hearing request, to record a confirmatory deed in the Land Records of Baltimore County with a metes and bounds description of the balance of Tract A and with an express restriction that it is being created without any existing density. We would, however, like to include a reservation in that Deed and on any site plan which would state that the acknowledgement of a lack of existing density would not be deemed to be a waiver or restriction on future rezoning of that balance of Tract A, so long as that rezoning is conferred some time in the future without any request being made by the owner. In otherwords, in the event that an increased density zoning designation is conferred on this property and neighboring properties as a result of comprehensive rezoning many years in the future, the owner does not want to be barred from availing itself of that increased zoning with respect to the balance of Tract A, even though the owner has no intention of seeking any such rezoning.

As requested at the zoning hearing, I am enclosing herewith a copy of a draft of the Declaration of Covenants and Restrictions for Emerson Farms. We respectfully request that

Ann Nastarowicz November 21, 1988

only the language contained in Article V, Section 2 (a) be incorporated in the Zoning Order and shown on any site plan;

Building Restrictions

No existing dwelling may be removed from any lot. Nothing herein contained shall prevent removal of portions of dwellings for the purpose of renovation and repair subject, however, to the provisions governing architectural review as contained in the Declaration of Restrictions to be recorded among the Land Records of Baltimore County.

If you have any questions with regard to this matter, please do not hesitate to contact me. Thank you for your kind consideration of this request.

> Very truly yours, Stephen J. Nolan

SJN/mao

Enclosure

CC: Phyllis Friedman, Esquire People's Council for Baltimore County Executive Director, Valleys Planning Council

Mr. Richard A. Moore Mr. J. M. Dryden Hall

Mr. Eugene Raphel

RAM/nd 11/15/88 DRAFT

DECLARATION OF COVENANTS AND RESTRICTIONS

EMERSON FARMS

THIS DECLARATION OF COVENANTS AND RESTRICTIONS made this , 1988, by Emerson Farms Company, hereinafter called the "Declarant".

RECITALS

(A) The Declarant is the owner, in fee simple, of the tract of land lying in the Eighth Election District of Baltimore County, Maryland, formerly being a portion of Tract A "Brooklandwood" recorded among the Land Plat Records of Baltimore County in Liber EHJ, Jr. 39, Folio 80, containing 2.602 acres more or less of land, and now shown on the Plat entitled Subdivision-Part of Tract "A" Brooklandwood, (hereinafter referred to as the "Plat"), which Plat is recorded among the Land Records of Baltimore County in Liber \_\_\_\_\_, Folio \_\_\_\_\_.

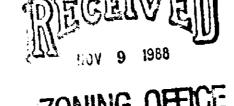
(B) The Declarant, for the purposes of creating and maintaining a general scheme of development and for the protection of the economic interest of the Declarant, desires that the aforesaid lots be subject to the covenants, conditions and restrictions hereinafter set forth, for the benefit of the Declarant, and the future owners of all lots in the Development.

(C) The purpose of the Covenants and Restrictions is to enhance the quality of the Subdivision, as hereafter defined, and to support maximum property value for the Declarant and future property owners. To further these purposes, the Declarant and each Lot Owner, as hereafter defined, has the individual right, but not any obligation to enforce these Covenants and Restrictions against any violation by means as provided herein or by appropriate legal proceedings. The Declarant has no legal obligation to enforce these Covenants and Restrictions but may selectively act to further its own best interests. Any Lot Owner has the right to retain legal counsel to enforce any of the Covenants and Restrictions.

ann

STEVENSON-BROOKLANDVILLE IMPROVEMENT ASSOCIATION, INC. STEVENSON, MARYLAND 21153

November 8, 1988



Honorable J. Robert Haines Zoning Commissioner for Baltimore County County Office Building Towson, Maryland 21204

Re: Emerson Farms Petition for Special Hearing Case Number: 89-171-SPH

Dear Commissioner Haines:

It is my understanding that a hearing has been scheduled in the above case on Wednesday, November 9, 1988 at 9:30 P.M.

As President of the Stevenson-Brooklandville Improvement Association, Inc., I want to express our favorable support of the Petitioner's request for zoning approval of its existing non-conforming use on this 2.6 acre portion of the former Emerson Farms property. The zoning approval which the Petitioner seeks will greatly increase the likelihood that the seven (7) historic dwellings will be preserved for the future.

The Petitioner has added this property to the Baltimore County Landmarks list and the relief sought should be consistent with the spirit of preserving the Green Spring Valley's character and

Thank you for your kind consideration of these comments. If you have any questions regarding this matter you can reach me at (301) 547-1919 during the day.

cc: Valleys Planning Council, Inc. Attn: Ms. Lisa Keir Stephen J. Nolan, Esquire

RE: PETITION FOR SPECIAL HEARING : BEFORE THE ZONING COMMISSIONER N/S Greenspring Valley Rd., 1150' W of C/L Falls Rd.,

8th Election Dist.; 3rd Councilmanic Dist. OF BALTIMORE COUNTY

EMERSON FARMS AND COMPANY, : Case No. 89-171-SPH

::::::

ENTRY OF APPEARANCE

Please enter the appearance of the People's Counsel in the abovecaptioned matter. Notices should be sent of any hearing dates or other

proceedings in this matter and of the passage of any preliminary or final Order.

> Phyllis Cole Friedman People's Counsel for Baltimore County

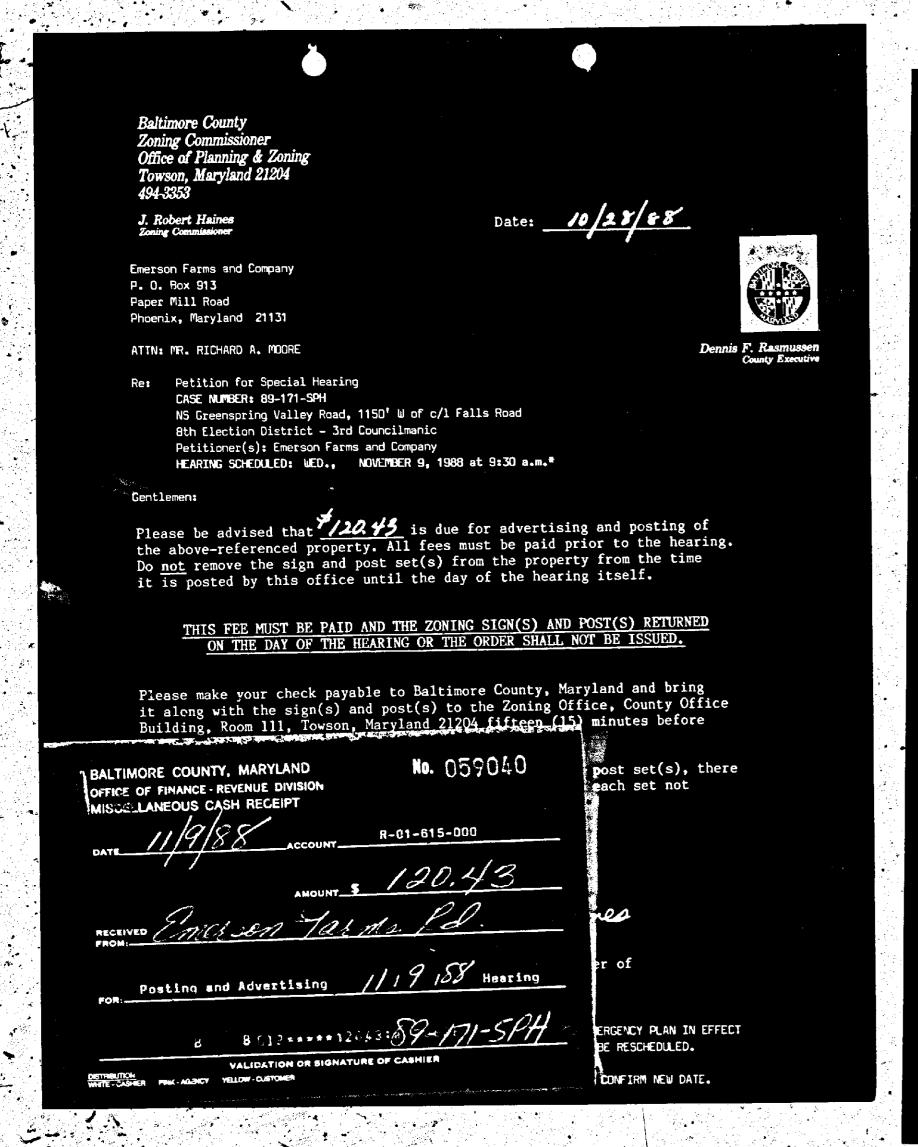
Peter Max Zimmerman Deputy People's Counsel Room 304, County Office Building

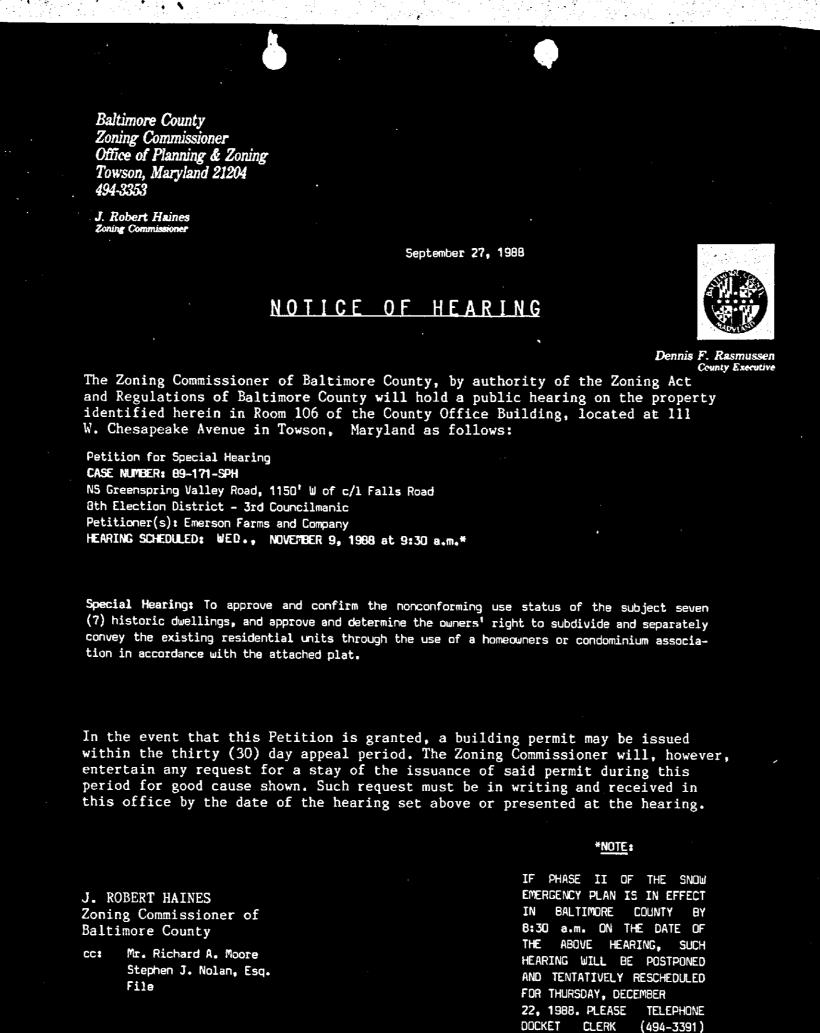
I HEREBY CERTIFY that on this 24th day of October, 1988, a copy of the foregoing Entry of Appearance was mailed to Stephen J. Nolan, Esquire, 300 E. Joppa Rd., Suite 1105, Towson, MD 21204, Attorney for Petitioner.

494-2188

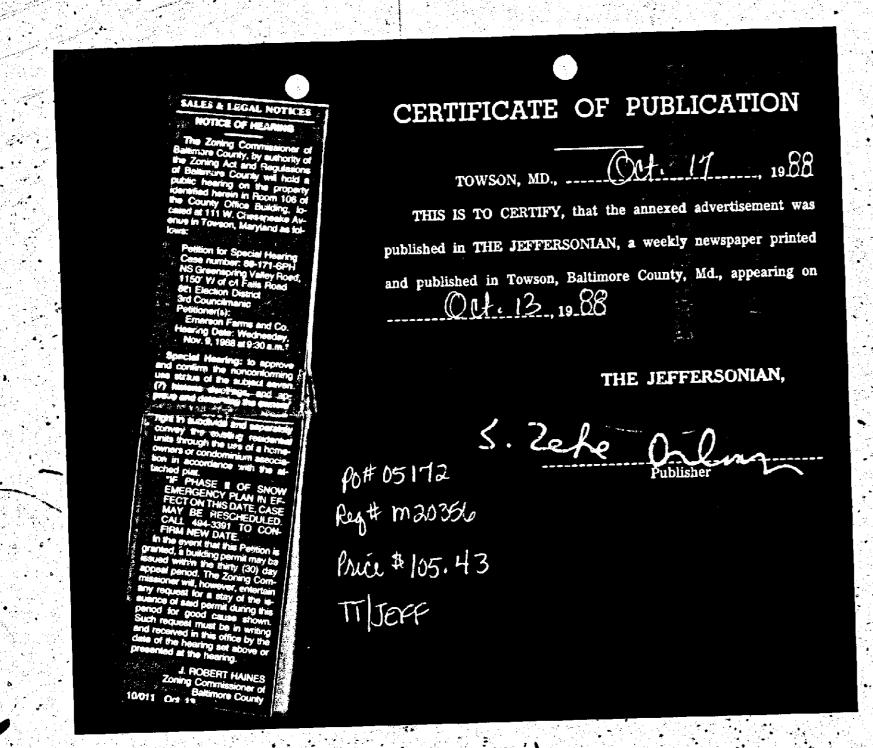
Towson, Maryland 21204

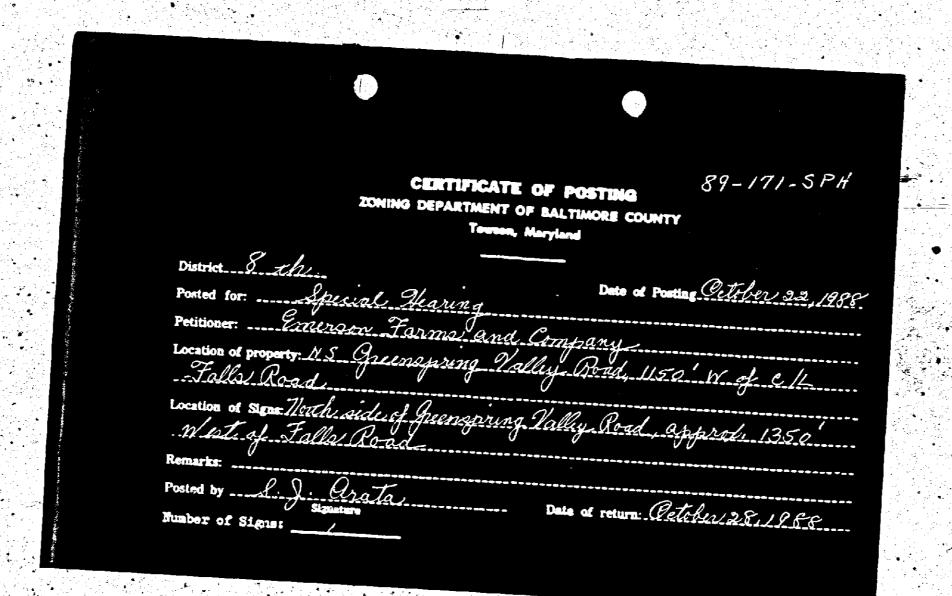
Peter Max Zimmerman

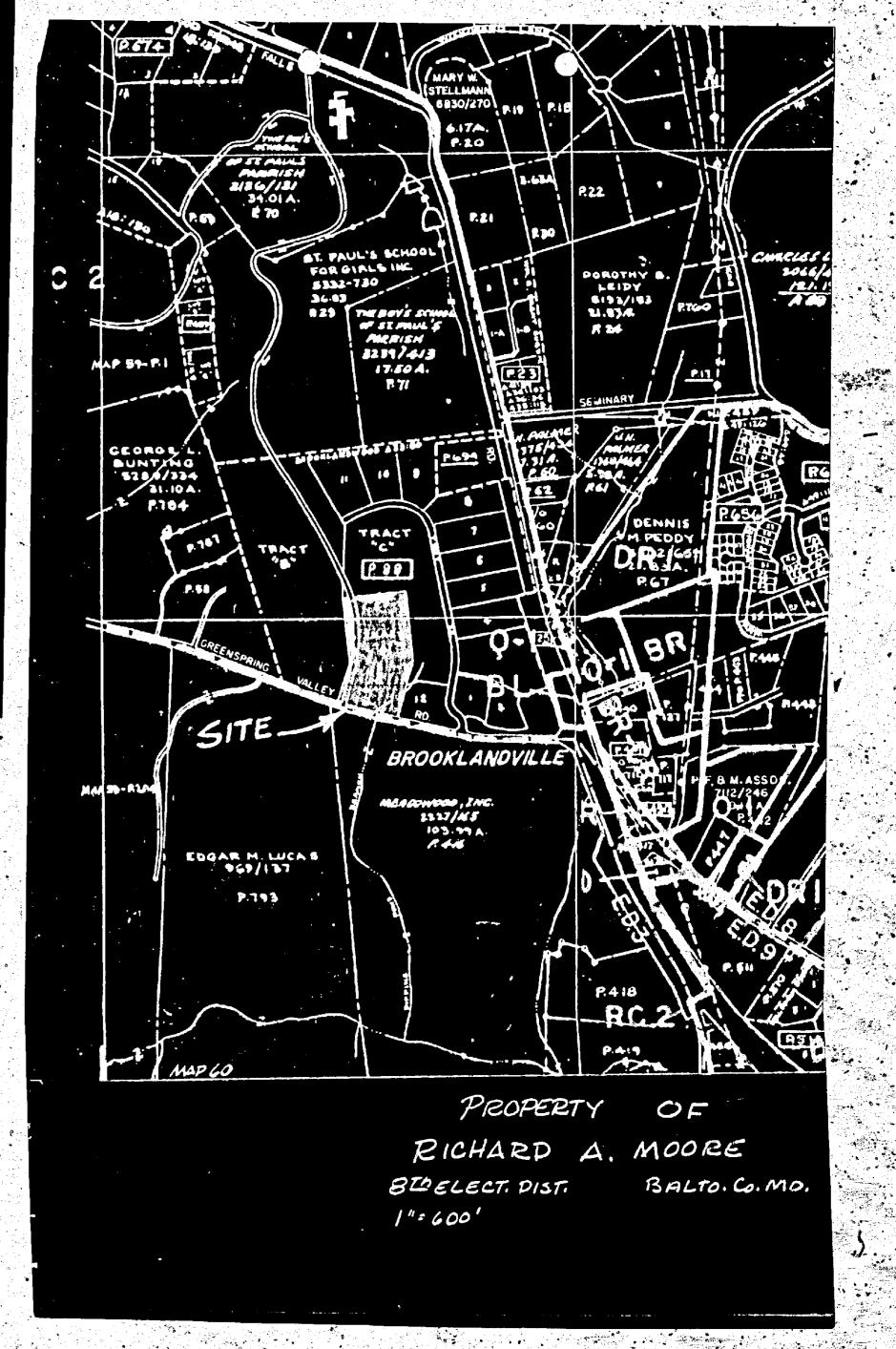












Baltimore County Department of Public Works Bureau of Traffic Engineering Courts Building, Suite 405 Towson, Maryland 21204 494-3554

October 11, 1988



Dennis F. Rasmusser
County Executiv

Mr. J. Robert Haines Zoning Commissioner County Office Building Towson, MD 21204

Dear Mr. Haines:

The Bureau of Traffic Engineering has no comments for items number 69, 75, 76, 77, 78, 79, 81, 82, 83, 84, & 85.

Very truly yours,

Michael S. Flanigan Traffic Engineer Associate II

MSF:lab

EMERSON FARMS CHRONOLOGY Case No. 89-171 SPH

PHASE ONE

May 24, 1976 Oct. 19, 1987 Mar. 14, 1988

Conf. with Commr. Haines, J. Dillon, L. Kier, et. al.

Deed to Emerson Farms and Company

Zoning Map Request for DR 1

PHASE TWO

Aug. 24, 1988 Special Hearing Petition Filed Hearing Before Dep. Zoning Commr. Nov. 9, 1988 Deputy People's Counsel Comments Nov. 25, 1988 People's Counsel's Comments Dec. 6, 1988

PHASE THREE

Dec. 16, 1988 Mar. 3, 1989

1989-1990 June 20, 1990 July 24, 1990

Sept. 26, 1990

Jan. 7, 1991

Dep. Commr.'s Letter Re: Reopening Nolan letter Re: Joint Postponement of

Conferences Re: Condo Documents Status Conf. with Dep. Zoning Comm. Status Conf. with Dep. Zoning Comm. Conf. at People's Counsel's Office with Mr. R. Moore et. al. Continuation of Zoning Hearing

PETITIONER'S EXHIBIT 10

BALTIMORE COUNTY DEPARTMENT OF ENVIRONMENTAL PROTECTION AND RESOURCE MANAGEMENT Zoning Commissioner Office of Planning and Zoning County Office Building Towson, Maryland 21204 Zoning Item #81, Zoning Advisory Committee Meeting of Syst 6,1988
Property Owner: Emisson Farms V.Co. Location: N/S Greenspring Vally Rd. Water Supply private Sewage Disposal private COMMENTS ARE AS FOLLOWS: ( ) Prior to approval of a Building Permit for construction, renovation and/or installation of equipment for any existing or proposed food service facility, complete plans and specifications must be aubmitted to the Plans Review Section, Bureau of Regional Community Services, for final review ) Prior to new installation/s of fuel burning equipment, the owner shall contact the Bureau of Air Quality Management, 494-3775, to obtain requirements for such installation/s before work begins. ) A permit to construct from the Bureau of Air Quality Management is required for such items as spray paint processes, underground gasoline storage tank/s (5,000 gallons or more) and any other equipment or process which exhausts into the atmosphere. ) A permit to construct from the Bureau of Air Quality Management is required for any charbroilar operation which has a total cooking surface area of five (5) square feet or more. Prior to approval of a Building Permit Application for renovations to existing or construction of new health care facilities, complete plans and specifications of the building, food service area and type of equipment to be used for the food service operation must be submitted to the Plans Review and Approval Section, Division of Engineering and Maintenance, State Department of Health and Mental Hygiene for review and approval. ) Prior to any new construction or substantial alteration of public swimming pool, wading pool, bathhouse, saunas, whirlpools, hot tubs, water and sewerage facilities or other appurtenances pertaining to health and safety; two (2) copies of plans and specifications must be submitted to the Baltimore County Department of Environmental Protection and Resource Management for review and approval. For more complete information, contact the Recreational Hygiene Section, Bureau of Regional Community Services, 494-3811. ) Prior to approval for a nursery school, owner or applicant must comply with all Baltimore County regulations. For more complete information, contact the Division of Maternal and Child Health. ) If lubrication work and oil changes are performed at this location, the method providing for the elimination of waste oil must be in accordance with the State Department of the Environment. ) Prior to razing of existing structure/s, petitioner must contact the Division of Waste Management at 494-3768, regarding removal and/or disposal of potentially hazardous materials and solid wastes. Petitioner must contact the Bureau of Air Quality Management regarding removal of asbestos, 494-3775. ) Any abandoned underground storage tanks containing gasoline, waste oil, solvents, etc., must have the contents removed by a licensed hauler and tank removed from the property or properly backfilled. Prior to removal or abandonment, owner must contact the Division of Waste Management at 494-3768. Water and Sewer to determine whether additional tests are required. ( ) Where water wells are to be used as a source of water supply, a well meeting the minimum Baltimore ( ) In accordance with Section 13-117 of the Baltimore County Code, the water well yield test is not acceptable and must be retested. This must be accomplished prior to conveyance of property and approval of Building Permit Applications. ( ) Prior to occupancy approval, the potability of the water supply must be verified by collection of bacteriological and chemical water samples. ( /) If submission of plans to the County Review Group is required, a Hydrogeological Study and an Environmental Effects Report must be submitted. State of Maryland & Batto. Co. any questions contact L. Pelson

X Pictest may not be allowed on site auto presence of Suplic soils (Helvin series). Insite sewage disposal siptem is prosetly failing & must be upaired before any Consideration of subdivision approval.

Karen M. Therrey

BUREAU OF WATER QUALITY AND RESOURCE MANAGEMENT

89-171-SPH

BALTIMORE COUNTY OFFICE OF PLANNING & ZONING

County Office Building 111 W. Chesapeake Avenue Towson, Maryland 21204

Your petition has been received and accepted for filing this \_\_\_ day of \_\_\_\_\_\_, 19cg.

Petitioner Francon Forms and Co. Petitioner's Attorney Stephen J. Wolse

Received by: James F. Dyer Chairman, Zoning Plans Advisory Committee

Baltimore County Fire Department Towson, Maryland 21204-2586 494-4500

> Paul H. Reincke September 12, 1988

J. Robert Haines Zoning Commissioner Office of Planning and Zoning Baltimore County Office Building Towson, MD 21204



Re: Property Owner: Emerson Farms & Co.

Location: NS Greenspring Valley Road, 1150' W of c/l of Falls Road

Zoning Agenda: Meeting of 9/6/88 Item No.: 81

Gentlemen:

Pursuant to your request, the referenced property has been surveyed by this Bureau and the comments below marked with an "X" are applicable and required to be corrected or incorporated into the final plans for the property.

- ( ) 1. Fire hydrants for the referenced property are required and shall be located at intervals or \_\_\_\_ feet along an approved road in accordance with Baltimore County Standards as published by the Department of Public Works.
- ( ) 2. A second means of vehicle access is required for the site.

( ) 3. The vehicle dead end condition shown at \_

EXCEEDS the maximum allowed by the Fire Department.

- ( ) 4. The site shall be made to comply with all applicable parts of the Fire Prevention Code prior to occupancy or beginning of operation.
- (  $_{
  m X}$ ) 5. The buildings and structures existing or proposed on the site shall comply with all applicable requirements of the National Fire Protection Association Standard No. 101 "Life Safety Code," 1976 edition prior to occupancy.
- ( ) 6. Site plans are approved, as drawn.
- ( ) 7. The Fire Prevention Bureau has no comments at this time.

ARTICLE IA—RURAL AND RURAL-SUBURBAN

Section 1A00-R.D.P. ZONES (RURAL: DEFERRED-PLANNING). [Bill No. 100,

1A00.1—General Provisions. [Bill No. 100, 1970.]

- 1. Purpose. The R.D.P. zoning classification is established, pursuant to the legislative findings set forth above, 2 in order to:
- a. Prevent untimely urban development of relatively open rural land; and
- b. Foster conditions favorable to agriculture and other low-intensity uses appropriate in rural areas, considering both the magnitude of total land acreage needed for such uses and the current prospective needs for developable urban land. [Bill No. 100, 1970.]
- 2. Intent as to application of R.D.P. zoning classification to property or removal therefrom. It is intended:
  - a. That rural land shall be classified within R.D.P. zones unless the Capital Budget and Five-Year Capital Program of Baltimore County and duly adopted official Baltimore County master plans, including the "county plan" required under Article 43, Section 387C of the Annotated Code of Maryland, 1957 (1965 Replacement Volume) as amended, all consistently indicate that such land is to be serviced by public sewerage and water-supply systems and, in the case of those said documents which determine the timing of construction, also consistently provide for the adequacy and availability of service to said land by such systems within a period of six years after the time of consideration with respect to zoning classification; provided further, however, that such nonserviced land as is specifically herein described (in this Subparagraph 3 3 or other provisions in these regulations) as being appropriately otherwise classified shall also be excepted from the category of land which shall be classified as R. D. P.;
  - That land classified as R.D.P. shall not be reclassified (rezoned) until such time as the documents hereinabove noted have been officially changed or replaced in kind and thereby then indicate possible appropriateness of reclassification under the criteria hereinbefore stated;

1. The line designating this subparagraph and those immediately following as parts of a Paragraph "A" was deleted from Bill No. 100, 1970 by amendment

2. Findings deleted from Bill No. 100, 1970 by amendment after introduction. 3. Now Subparagraph 2, as a result of amendment of Bill No. 100, 1970 after introduction.

THE TITLE GUARANTEE COMPANY (Indladual Form)

App. H- 89879

LIBER 5636 MAGES 13

This Deed, Made this 24 m day of May thousand nine hundred and ----seventy-six---- by and between BROOKLANDWOOD ASSOCIATES a Maryland Limited Partnership, Certificate of Limited Partnership recorded among the Land Records of Baltimore County, party of the first part, Grantor; and EMERSON FARMS AND COMPANY, a Maryland General Partnership, party of the second part, Grantee.

Milinesseth: that in consideration of the sum of Five Dollars, and other valuable considerations, the receipt whereof is hereby acknowledged, the said Grantor does hereby grant, convey, and assign unto the said Grantee, a Maryland General Partnership, its assigns, in fee simple, all

lot(s) of ground

situate in the County of Baltimore.

in the State of Maryland, and described as follows, that is to say:

BEING KNOWN AND DESIGNATED as Tract "A" and Tract "B on the Plat of Brooklandwood, which Plat is recorded among the Land Records of Baltimore County in Liber EHK. JR No. 39, folio 80. Tract "A" containing 7.00 acres of land, more or less, and Tract "B" containing 20.01 acres of land, more or less.

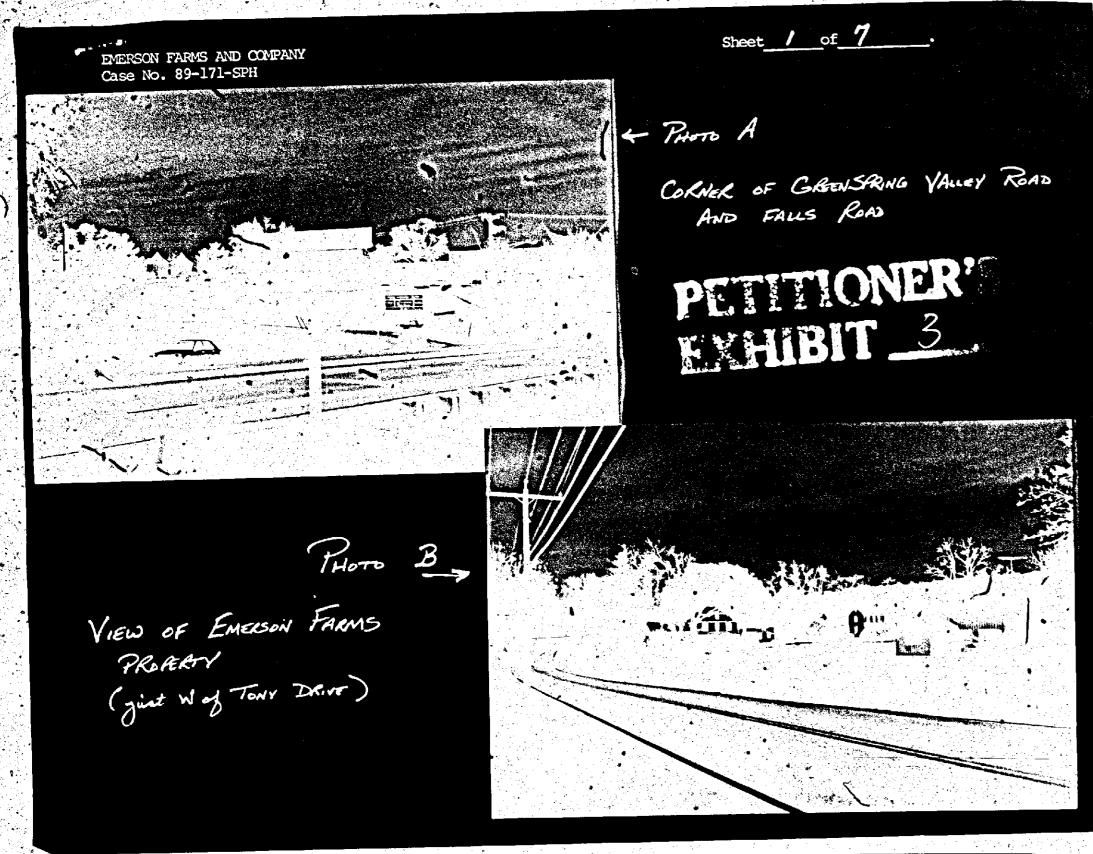
---- those

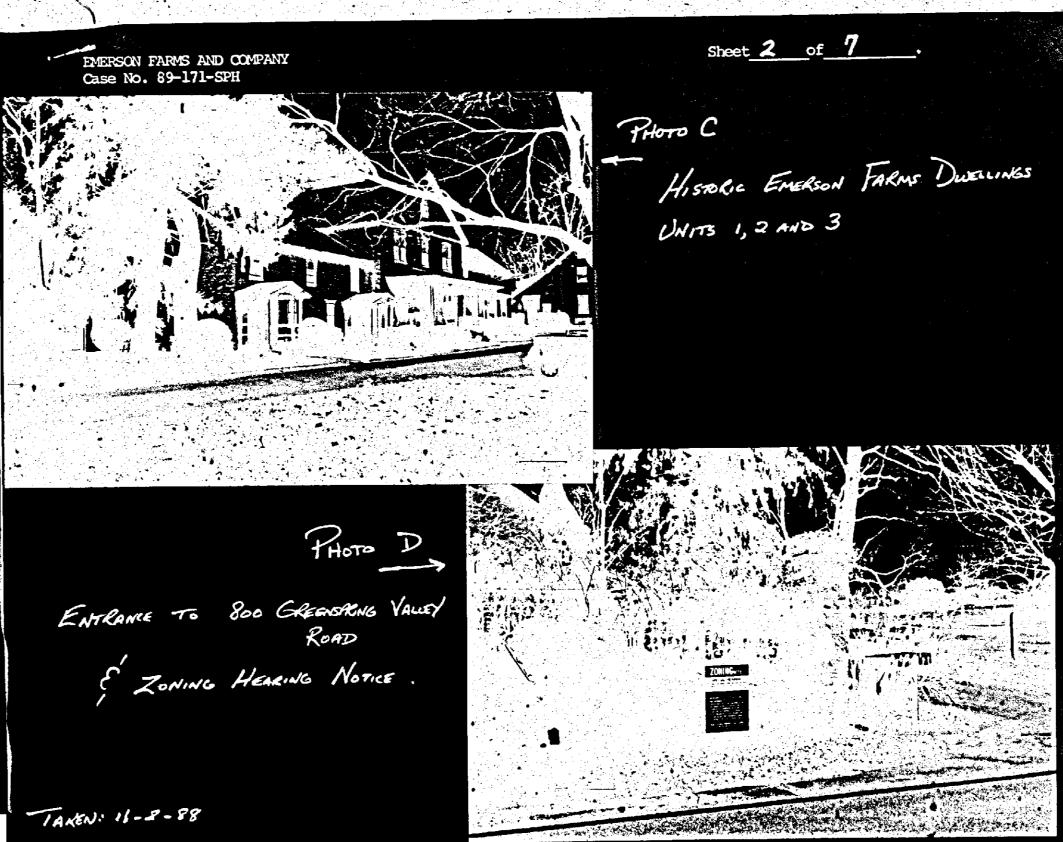
BEING part of the lot of ground described in a Deed dated December 29, 1975 and recorded among the Land Records of Baltimore County in Liber EHK, JR No. 5596, folio 591, from Hercantile Safe Deposit and Trust Company, Trustee, et al to Brooklandwood Associates, the within named Grantor

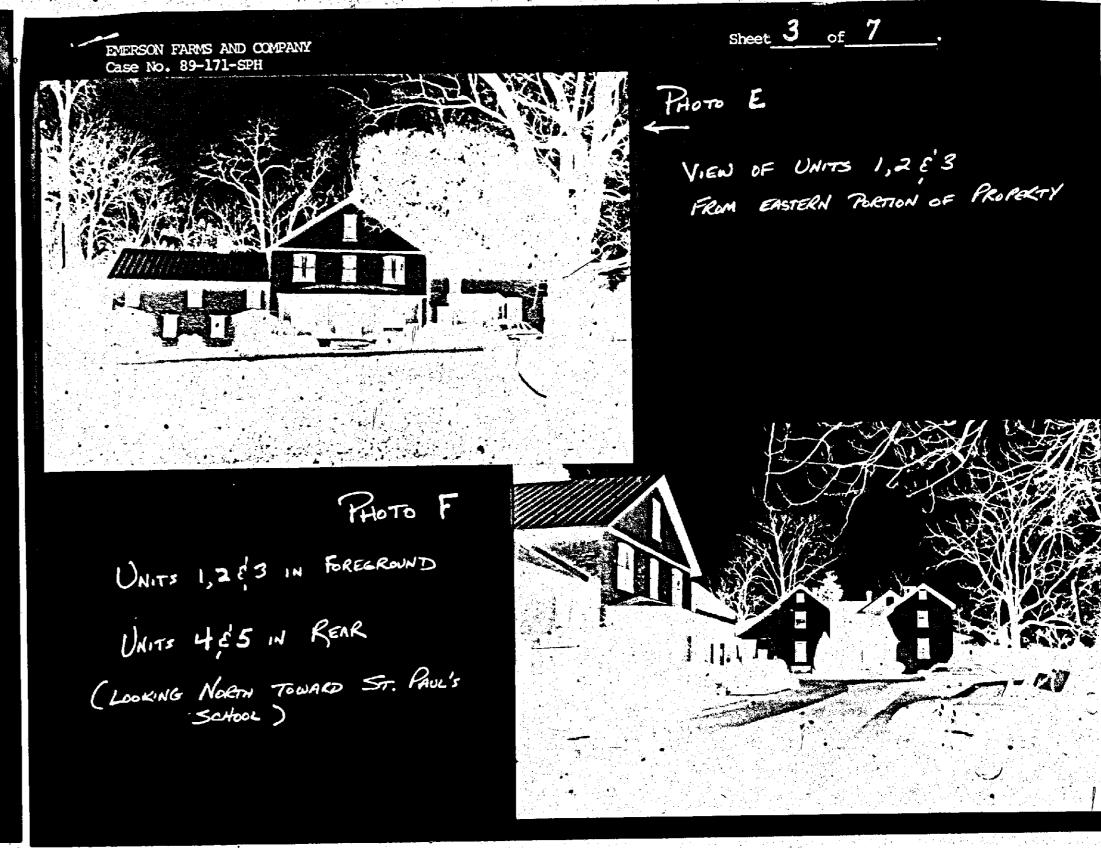
OShle\*\*\* Zozsibez 91-92 M. DOOSZYL++ #DOSTHES DE-82 MY. DISZB+++ EGHSINEZ 91-92 AV... 05630'Z++ Phethez 91-92 XX.

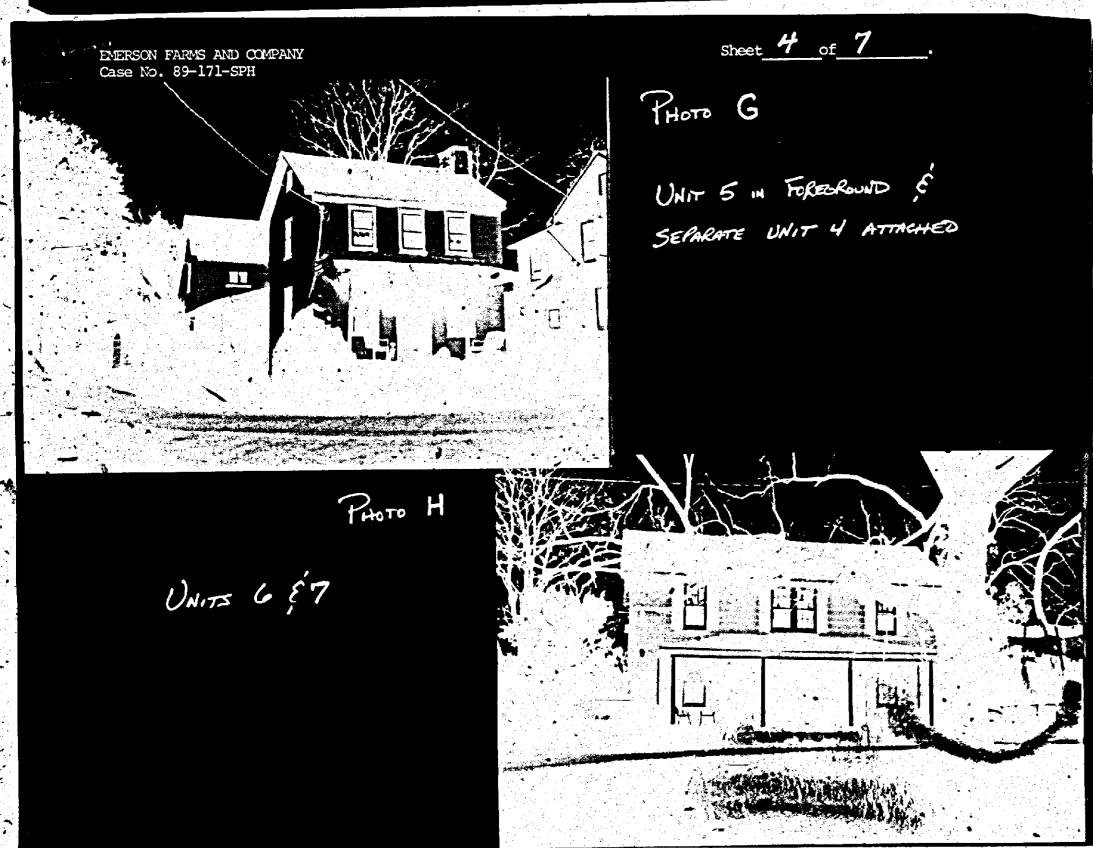
(はつり 1ペーニ きゃ 3750.00%

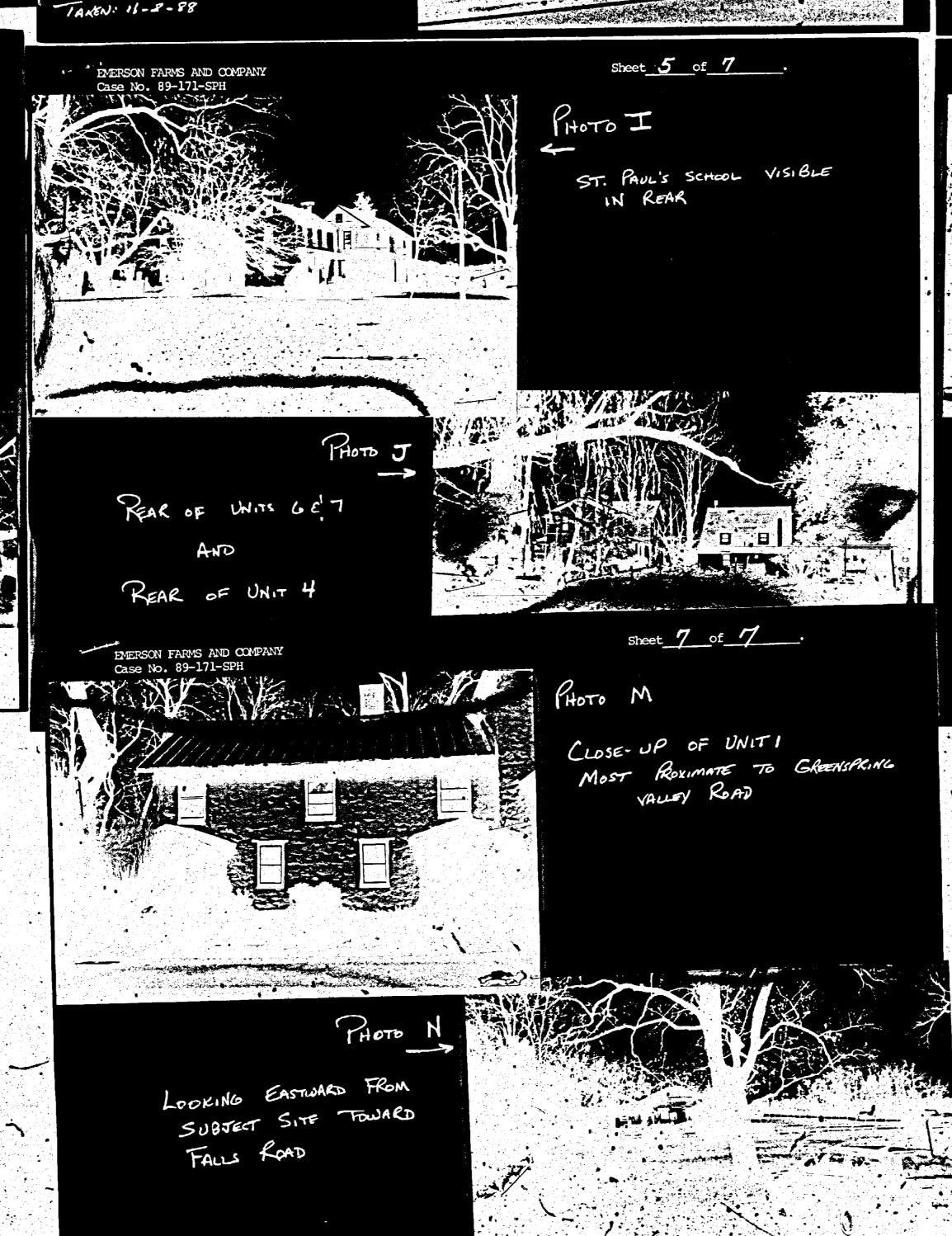
1A00: 1

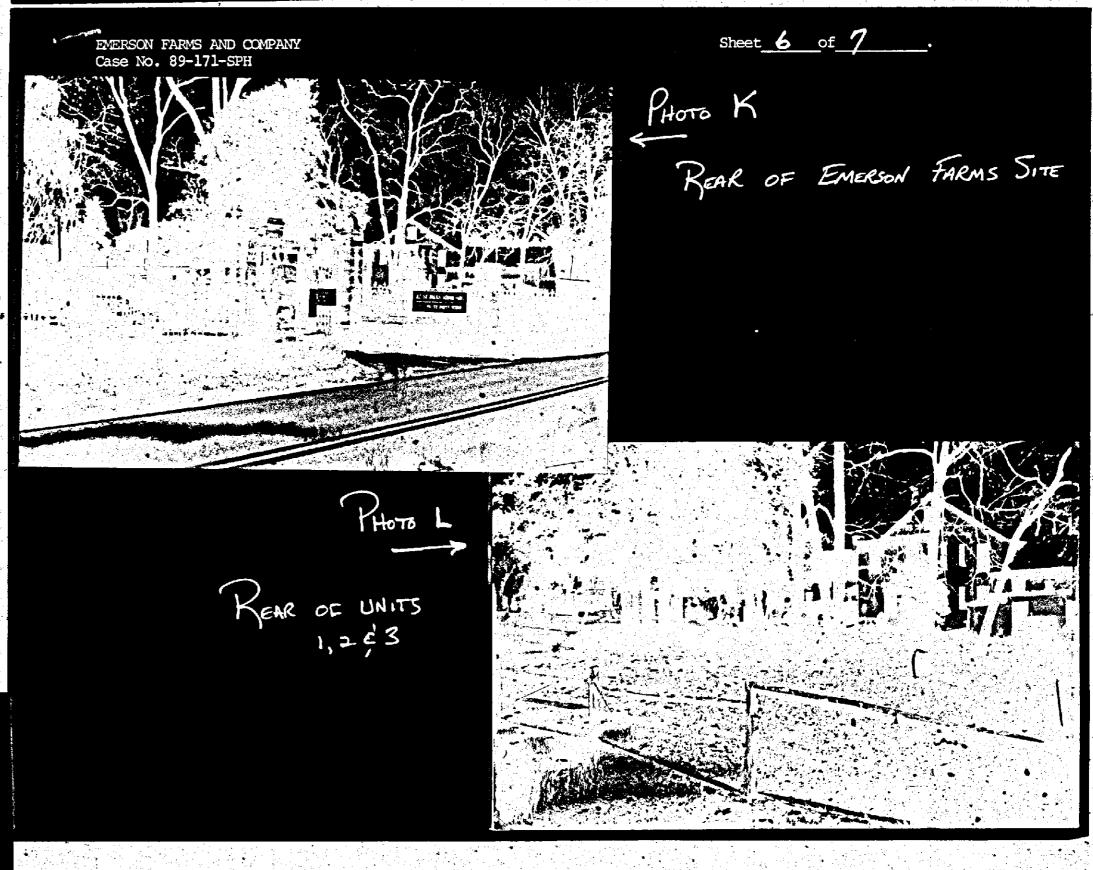


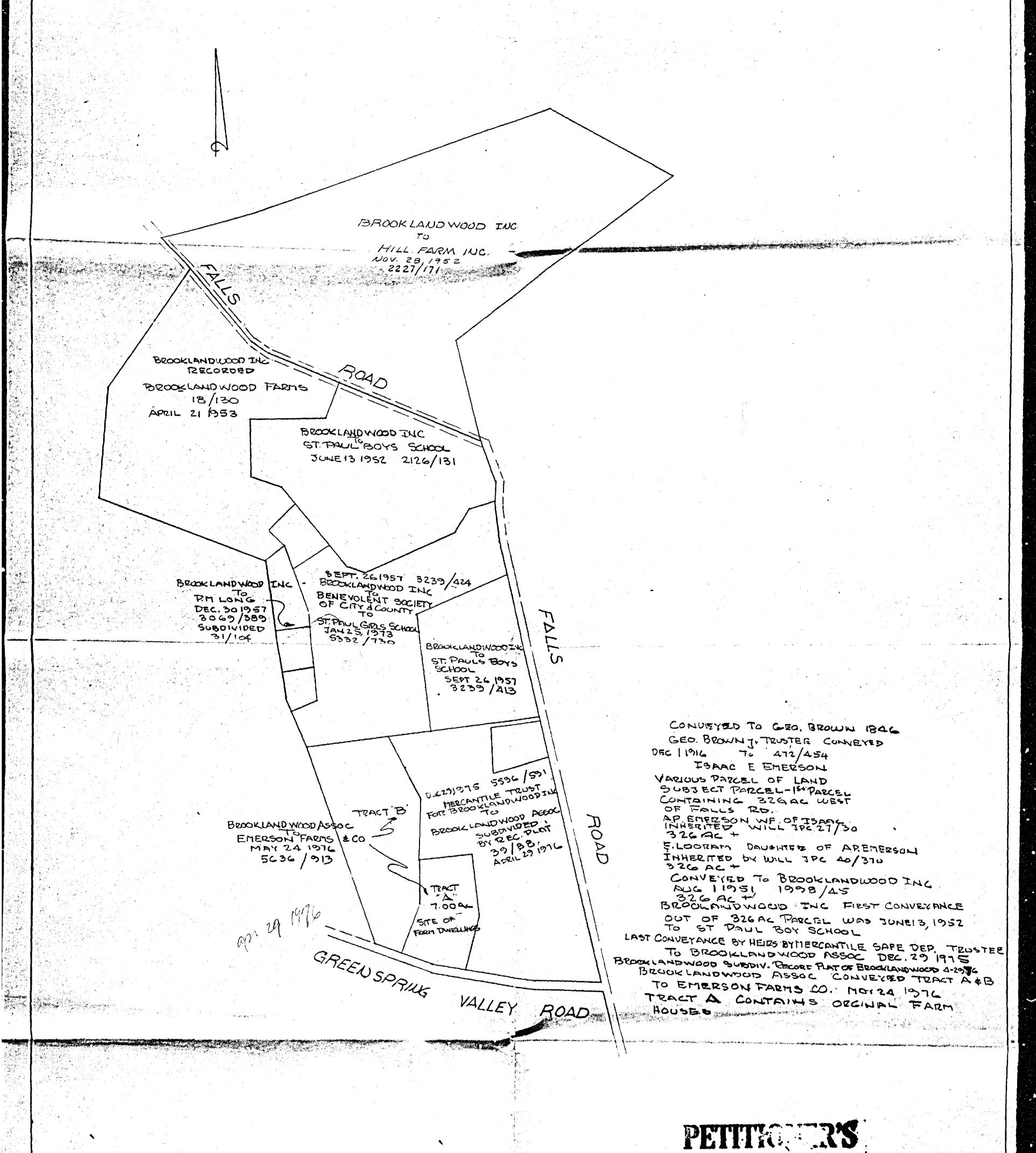














COMPOSITE

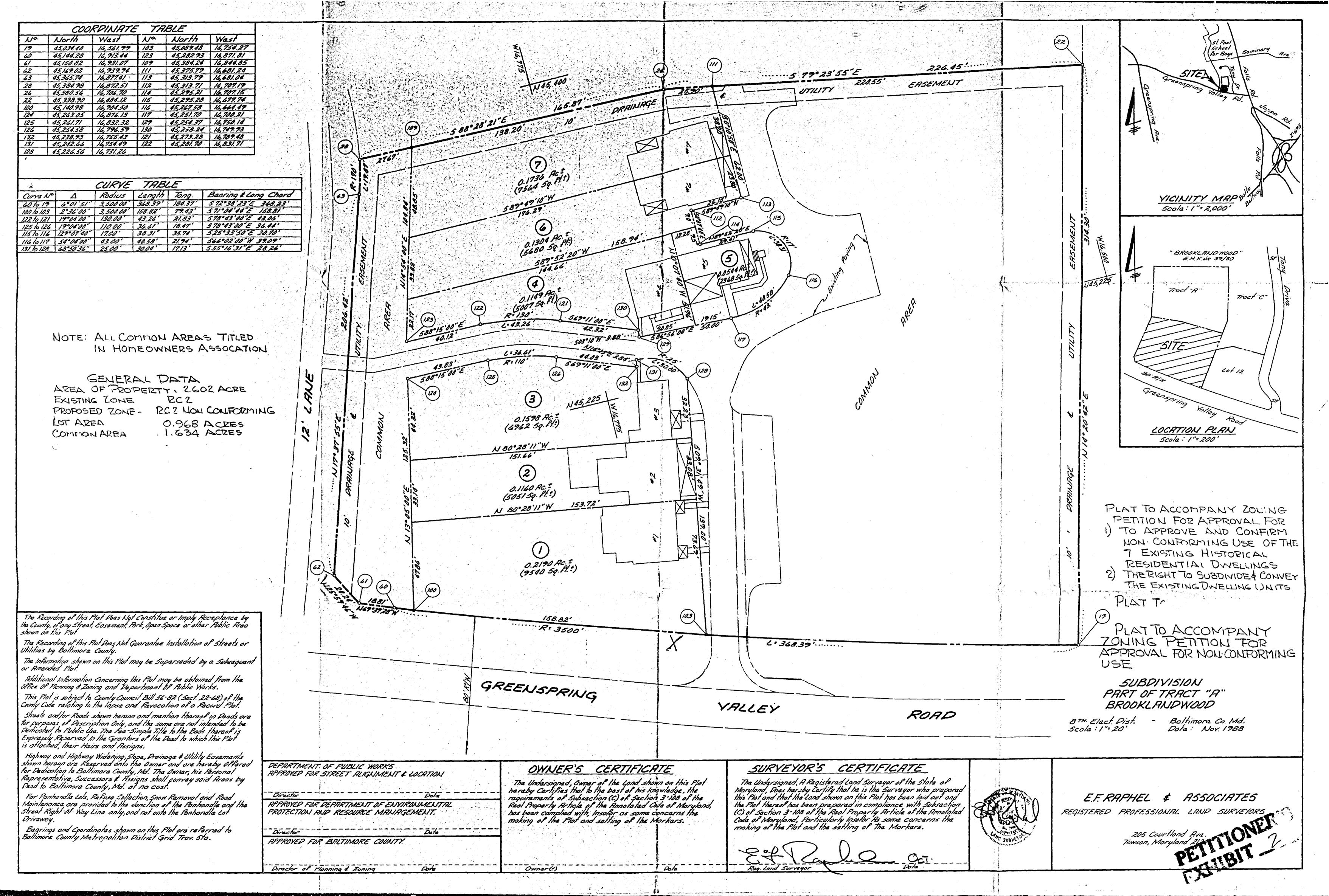
OUT CONVEYANCE OF 326 AC = PARCEL-1

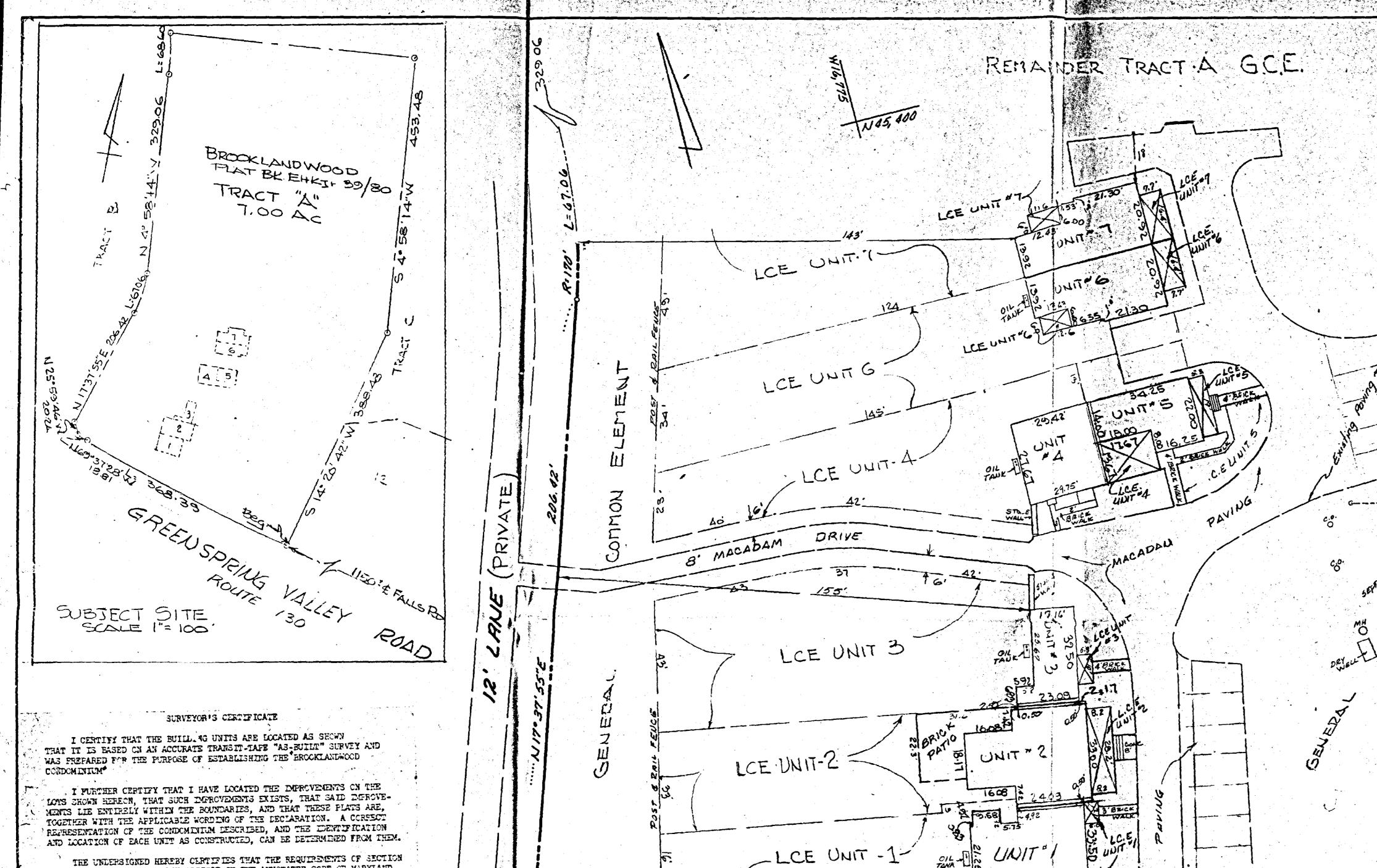
ESTATE OF ISAAC E. EMERSON

BROOKLANDWOOD MD.

SEPT. 24, 1990

E. F. RAPHEL & ASSOC. REGISTERED PROFESSIONAL LAND SURVEYORS 205 COURTLAND AVENUE TOFISON, MARYLAND 21204





THE UNDERSIGNED HEREBY CLRTIFIES THAT THE REQUIREMENTS OF SECTION 3-108 OF THE REAL PROPERTY ARTICLE OF THE ANNOTATED CODE OF MARYLAND, AS FAR AS SUCH SECTIONS CONCERN THE MAKING OF THE PLAT AND SETTING OF THE MARKERS, TO THE BEST KNOWLEDGE OF UNDERSIGNED SURVEYOR HAVE EXEN COMPLIED WITH IN PREPARATION OF THIS CONDOMINIUM PLAT.

E. F. RAFHEL PEG. FROF. LAND SURVEYOR NO. 2245

CWMER'S CERTIFICATE

THE UNDERSIGNED HEREBY CERTIFIES THAT
THE REQUIREMENTS OF SECTION 3-108 OF
THE REAL PROFERTY ARTICLE OF THE AMMOTATED
CODE OF MARYLAND, AS FAR AS SUCH SECTIONS
CONCERN THE MAKING OF THE PLAT AND SETTING
OF THE MARKERS, TO THE BEST KNOWLEDGE OF
THE UNDERSIGNED OWNER HAVE BEEN COMPLIED
WITH IN THE PREFARATION OF THIS CONDOMINION
ELAT

RICHARD A. MOCRE

E. F. RAPHEL & ASSOCIATES

REGISTERED PROFESSIONAL LAND SURVEYORS

205 COURTLAND AVENUE

TOWSON, MARYLAND 21204

GREENSPRING

"R: 3500'

VALLEY

L: 368.39'.....

ROAD

BROOKLANDWOOD CONDOMINIUM

"BROOKLANDWOOD"EHK, 39/80

8TH. Elect. Dist. Scola: 1"= 20' Bollimora Co. Md. APRIL 10,1990 JLN. 3,1991

1931

GENERAL NOTES

AREA OF SITE = 7.00 ACRES

NUMBER OF CONDOMINIUM UNITS: 7

LC.E. LIMITED COMMON ELEMENT

GCE. GENERAL COMMON ELEMENT

YICINITY MAP & Scola: 1"= 2,000'

ALL AREAS WITH THE EXCEPTION OF AREAS NOTED LCE ARE GCE.

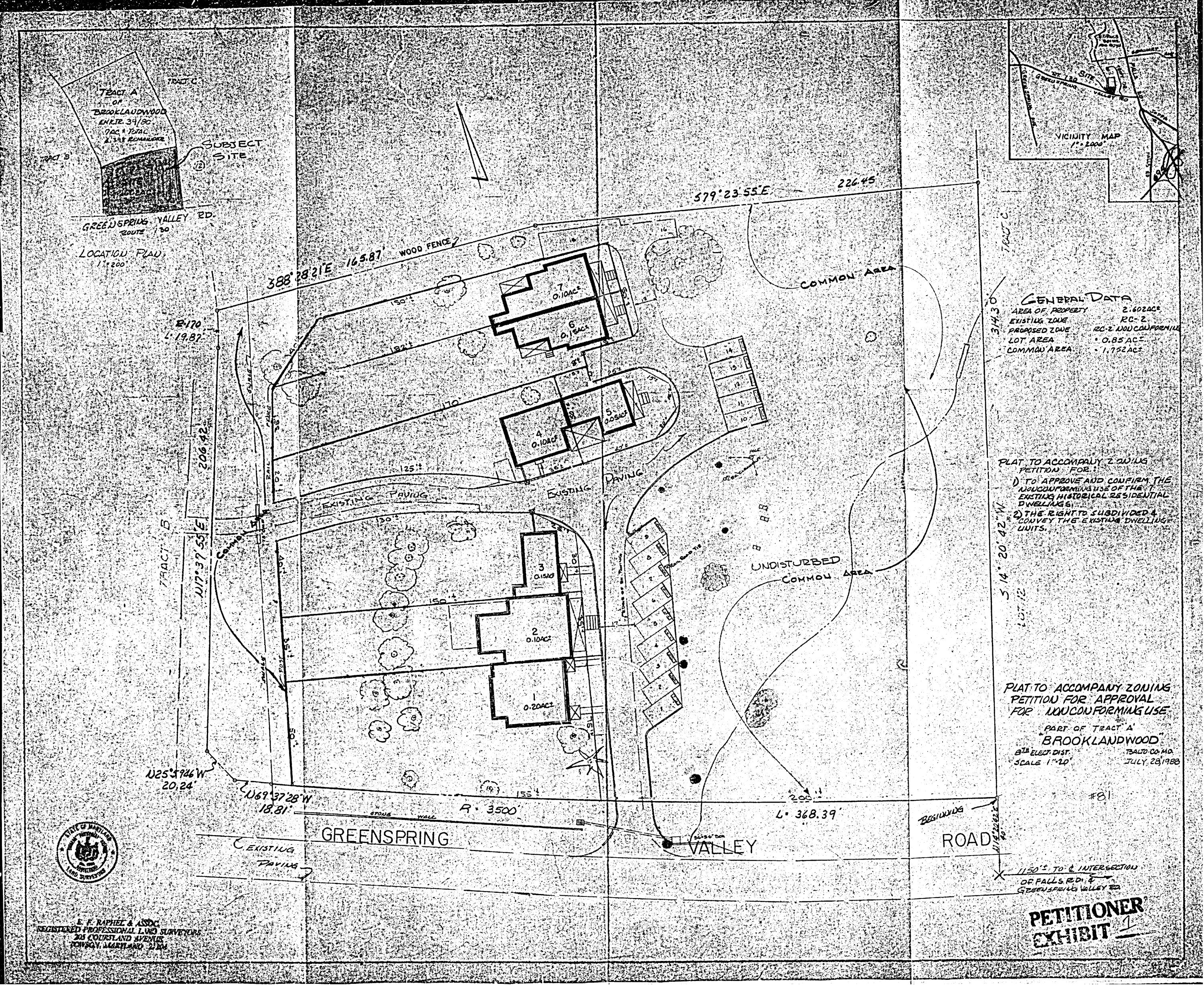
NOTE: ALL INTERIOR DIVISION OF CONDOMINIUMS ARE TO CENTER PARTY WALL-ALL OTHER MEASUREMENTS -ARE EXTERIOR OF STRUCTURE

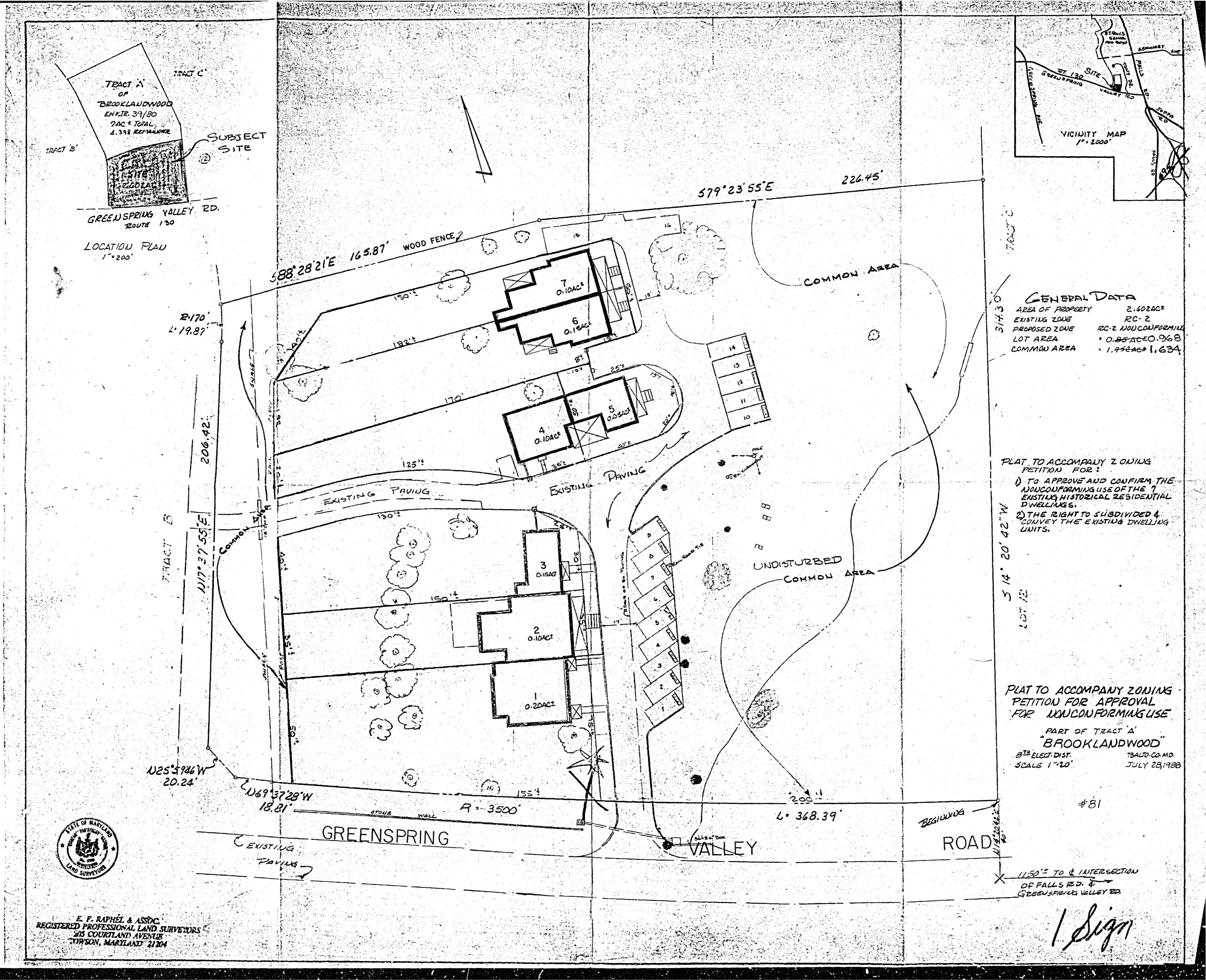
PLAT TO ACCOMPANY ZONING PETITION FOR APPROVAL

) TO APPROVE AND CONFIRM NOW CONFORMING USE OF THE T EXISTING HISTORICAL RESIDENTIAL DWELLINGS

2) THE RIGHT TO SEPERATE & CONVEY
THE EXISTING DWELLING UNITS

PL EXI





may be restored provided area and/or height deficiencies of the dwellings before the casualty are not increased in any respect."

It is the opinion of the Deputy Zoning Commissioner that the Petitioner would have the right to replace the existing dwellings in the event of complete or partial loss due to fire, windstorm, or flood and not necessarily if voluntarily torn down. However, this issue was not part of the relief requested in the Petition for Special Hearing and thus there will be no findings.

After due consideration of the testimony and evidence presented, it is clear the seven dwelling units enjoy a nonconforming use and would continue to enjoy such use regardless of a change in title.

Pursuant to the advertisement, posting of the property, and public hearing on this Petition held, and for the reasons given above, the relief requested in the Petition for Special Hearing should be granted.

THEREFORE, IT IS ORDERED by the Deputy Zoning Commissioner for Baltimore County this day of April, 1991, that the Petition for Special Hearing to approve and confirm the nonconforming use of seven (7) historic dwellings, and approve and determine the owners' right to subdivide and separately convey the existing residential units through the use of a condominium association, in accordance with Petitioner's Exhibit 9, be and is hereby GRANTED, subject, however, to the following restrictions which are conditions precedent to the relief granted:

1) The Petitioners are hereby made aware that proceeding at this time is at their own risk until such time as the 30-day appellate process from this Order has expired. If, for whatever reason, this Order is reversed, the Petitioners would be required to file a new Petition for Special Hearing.

2) With the exception of restorative work, neither Petitioner nor any subsequent owner, including but not limited to future Condominium Unit Owners may make any changes in any Condominium Unit or the area included in the General and/or Limited Common Elements if such change results in a change in the exterior appearance or historical character of the Condominium Units or the General and/or Limited Common Elements, unless approved by the Baltimore County Landmark Preservation Commission or its duly authorized designee or assignee.

 Notwithstanding Restriction 2 set forth above, changes may not be in contravention of the B.C.Z.R. regarding nonconforming uses whether or not approved by the Baltimore County Landmark Preservation Commission or its duly authorized designee or assignee.

 The subject property is a nonconforming use and subject to the limitations on nonconforming uses as codified in the B.C.Z.R.

5) As long as Petitioner owns the property or is engaged in the sale of Condominium Units, Petitioner shall have the right to amend the site plan to relocate boundary lines between the Common Areas and any unit or units, provided however, that such relocation does not materially and adversely affect any Owner other than Petitioner and that such relocation does not violate Restrictions 2, 3 and 4 set forth above and that such relocation is submitted and approved by all applicable County agencies in an approved site plan of all or any part of the development/property prior to said amendment.

6) In no event shall the acreage of the subject property be reduced to less than the 7.00 acres submitted herein.

7) When applying for any permits, the site plan and landscaping plan filed must reference this case and set forth and address the restrictions of this Order.

8) Prior to transferring any interest in any property by the creation of a Condominium Association, Petitioner shall file any and all documents with the Office of Planning and Zoning evidencing approval of all required State and County agencies and address the restrictions of this Order.

> A-MNo Lane ANN M. NASTAROWICZ for Baltimore County

E. F. RAPHEL & ASSOCIATES Registered Professional Land Surveyors 205 COURTLAND AVENUE TOWSON, MARYLAND 21204

OFFICE: 825.3908

DESCRIPTION TO ACCOMPANY ZONING PETITION PART OF TRACT "A" "BROOKLANDWOOD" E.H.K.Jr. 39/80

August 3, 1988

RESIDENCE: 771-4592

Beginning for the same at a point on the northernmost Right of Way line of Greenspring Valley Road, 80' wide, said point being located the 2 following courses & distances from the centerline intersection of Falls Road and Greenspring Valley Road, 1) Northwesterly, along the center line of Greenspring Valley Road, 1150' and 2) N 14° 20' 42' E 40.00', running thence on said Right of Way line of Greenspring Valley Road, by a curve to the right with a radius of 3500° for a distance of 368.39° and N 69° 37' 28" W 18.81', thence leaving the Right of Way of Greenspring Valley Road and running the 6 following courses and distances, 1) N 25° 59' 46" W 20.24', 2) N 17° 37' 55" E 206.42', 3) by a curve to the left with a radius of 170' for a distance of 19.87', 4) S 88° 28' 21" E 165.87', 5) S 79° 23' 55" E 226.45' and 6) S 14° 20' 42" W 314.30' to the place of beginning.

Being a part of Tract "A" as shown on the Plat of Brooklandwood and recorded among the Land Records in Baltimore County in Plat Book E.H.K.Jr.

Containing 2.602 Ac. ±.

Baltimore County, Maryland

PEOPLE'S COUNSEL ROOM 304, COUNTY OFFICE BUILDING 111 WEST CHESAPEAKE AVENUE TOWSON, MARYLAND 21204 887x494-2188

PHYLLIS COLE FRIEDMAN

Deputy People's Counsel

February 8, 1991

The Honorable Ann M. Nastarowicz, Deputy Zoning Commissioner 1st Floor, County Office Building 111 W. Chesapeake Avenue Towson, Maryland 21204

> RE: EMERSON FARMS & COMPANY, Petitioner Zoning Case No. 89-171-SPH

Dear Commissioner Nastarowicz:

With regard to Mr. Nolan's letter of January 14, 1991, I would object to any revision to Section 10b delivered to you on January 10th. This

is a nonconforming use and, by definition, material changes are not permitted.

Sincerely yours,

Phyllis Cole Friedman People's Counsel for Baltimore County

cc: Stephen J. Nolan, Esquire

PCF:sh

ZONING OFFICE

## PETITION FOR SPECIAL HEARING

to the zoning commissioner of Baltimore county: 89-171-5PH

The undersigned, legal owner(s) of the property situate in Baltimore County and which is described in the description and plat attached hereto and made a part hereof, hereby petition for a Special Hearing under Section 500.7 of the Baltimore County Zoning Regulations, to determine whether or not the Zoning Commissioner and/or Deputy Zoning Commissioner should approve and confirm the non-conforming use status of the subject seven (7) historic

dwellings, and approve and determine the owners' right to subdivide and separately convey the existing residential units through the use of a home-owners or condominium association in accordance with the attached plat. Property is to be posted and advertised as prescribed by Zoning Regulations.

I, or we, agree to pay expenses of the above Special Hearing advertising, posting, etc., upon filing of this Petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore County.

I/We do solemnly declare and affirm. under the penalties of perjury, that I/we are the legal owner(s) of the property which is the subject of this Petition.

Legal Owner(s): EMERSON FARMS AND COMPANY Contract Purchaser: Sy:Richard A. Moore (Type or Print Name) Signature (Type or Print Name) Altorney for Petitioner: P. O. Box 193 300 East Joppa Road, Suite 1105 Name, address and phone number of legal owner, contract purchaser or representative to be contacted Towson, Maryland 21204 Stephen J. Nolan Name 300 East Joppa Road, Suite 1105 Attorney's Telephone No.: 823-7800 Towson, Maryland 21204 823-7300

ORDERED By The Zoning Commissioner of Baltimore County, this \_\_\_\_\_ day of \_\_\_\_\_\_\_, 19\_8, that the subject matter of this petition be advertised, as required by the Zoning Law of Baltimore County, in two newspapers of general circulation throughout Baltimore County, that property be posted, and that the public hearing be had before the Zoning County, on the \_\_\_\_\_\_ day of Lovember\_\_\_\_, 1988, at 9:30 o'clock

Zoning Commissioner of Baltimore County.

ESTIMATED LENGTH OF HEARING -1/2HR. +1HR. AVAILABLE FOR HEARING

FIGH./THES./WED. - NEXT TWO MORTES

OTHER DATES-24-88

ed, the course being pursued must be made provided the property's use as a motel reclear. Adjudging defendant to be in criminal contempt is not warranted on this record, as there is no finding that the alleged

Wickham, Wickham & Bressler, P.C. Mattituck (Eric J. Bressler, Mattituck, of

Posner & Posner, Mount Vernon (Linda S. Jamieson, Mount Vernon, of counsel), for

Before GIBBONS, J.P., and GULOTTA,

William Sirignano, receiver-respondent.

MEMORANDUM BY THE COURT.

In an action, inter alia, for a declaratory

judgment to determine the ownership of a

publishing house, defendant appeals from an order of the Supreme Court, Westchester County, entered September 9, 1982,

O'CONNOR and NIEHOFF, JJ.

counsel), for appellant.

disobedience of the prior order of the court was willful, and similarly an adjudication of civil contempt is not warranted because 1. Zoning and Planning = 72 there is no finding that defendant's actions Zoning ordinances cannot be employed were calculated to or actually did defeat, by a municipality to exclude condominiums impair or prejudice the rights and remedies or discriminate against condominium form of the plaintiff (see Matter of Ross v. Sherwood Diversified Servs., 88 A.D.2d 936, 450 of ownership that is proper concern and Also, defendant denied that he had failed McKinney's Town Law § 261.

to turn over any assets of Queens House, as was alleged by the receiver. Questions of 2. Zoning and Planning ← 76 fact were raised on that and other issues Special term correctly concluded that that could not be resolved without a hear- conversion of ownership of property from ing (see Crisona v. Eastern Props. Improve- corporate form to condominium form was ment Corp., 27 A.D.2d 717, 717-718, 277 not violative of town zoning ordinance pro-N.Y.S.2d 477; Kamen v. Kamen, 13 A.D.2d vided property's use as a motel remained 985, 216 N.Y.S.2d 715).

The second of th

461 NEW YORK SUPPLEMENT, 2d SERIES

NORTH FORK MOTEL INC. Charles GRIGONIS, Jr., et al., constituting

the Zoning Board of Appeals of the Town of Southold et al., Appellants. Supreme Court, Appellate Division, Second Department.

April 25, 1983.

which, upon the respondent receiver's mo-Town zoning board of appeals appealed tion to punish him for contempt of a prior order of the same court, adjudged him in Suffolk County, Gerard, J., which annulled contempt and permitted him to purge him- determinations of building inspectors and a self thereof by, inter alia, rendering an determination of the zoning board of appeals which denied applications for permis-Order reversed, without costs or disburse- sion to change the form of ownership of ments, and matter remitted to Special Term certain premises. The Supreme Court, Apfor further proceedings consistent herewith. pellate Division, held that special term cor-[1, 2] The record before this court fails rectly concluded that the conversion of to indicate whether defendant was adjudged guilty of civil or criminal contempt, corporate form to a condominium form was and at the hearing which must be conduct- not violative of the town zoning ordinance

focus of zoning and planning regulations.

unchanged. McKinney's Town Law § 261.